



Further submission in support of, or opposition to, submission on publicly notified proposed plan change under Clause 8 of Schedule 1, Resource Management Act 1991

To: Selwyn District Council (SDC)

Name of submitter: Ministry of Education (the Ministry)

Address for service: C/- Beca Ltd

PO Box 13960 Armagh Street Christchurch 8141

Attention: Hugh Loughnan

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This is a further submission on the proposed Private Plan Change 73 (PCC73) on behalf of the Ministry of Education.

The Ministry of Education:

- is representing a relevant aspect of the public interest in that the Ministry is responsible and manages public education; and
- has an interest in the proposal that is greater than the interest the general public has, as the
 Ministry owns and operates land adjacent to the plan change area being West Rolleston School

The Ministry of Education make a further submission on:

Submitter	Address
PC73-0017	301 Dunns Crossing Road
Gary Smith	Lot 1 DP 506291
PC73-0018	301 Dunns Crossing Road
Janene Smith	Lot 1 DP 506291
PC73-0019	299 Dunns Crossing Road
Michael Wright	Lot 1 DP 301644
PC73-0020	272 Brookside Road
David Edwards	Lot 2 DP 455043
PC73-0021	272 Brookside Road
Jodi Edwards	Lot 2 DP 455043
PC73-0022	274 Brookside Road
Mike Buchanan	Lot 1 DP 455043
PC73-0023	284 Brookside Road

Tim Lonsdale	Lot 3 DP 487806
PC73-0024	274 Brookside Road
Ashleigh Franklin	Lot 1 DP 455043
PC73-0025	305 Dunns Crossing Road
Gordon Chamberlain	Lot 2 DP 506291
PC73-0026 Lynette Chamberlain	305 Dunns Crossing Road Lot 2 DP 506291
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PC73-0027 Karen Ponsonby	155 Burnham School Road Lot 1 DP 326361
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PC73-0028 Leo Ponsonby	155 Burnham School Road Lot 1 DP 326361
PC73-0029 Paul Charles Mason	317 Dunns Crossing Road Lot 3 DP 477287
PC73-0030 Hamish George Maule	1/315 Dunns Crossing Road Lot 1 DP 470591
PC73-0031	2/315 Dunns Crossing Road
Peter Eugene McDermott	Lot 1 DP 537935
PC73-0032	65 Burnham School Road
Dan Clarke	Lot 2 DP 387190
PC73-0033	75 Burnham School Road
Dion Mayers	Lot 1 DP 387190
PC73-0034	75 Burnham School Road
Debbie Horne	Lot 1 DP 387190
PC73-0035	319 Dunns Crossing Road
Carol Gillies	Lot 2 DP 477287
PC73-0036	319 Dunns Crossing Road
Andy Gillies	Lot 2 DP 477287
PC73-0037	317 Dunns Crossing Road
Gayle Gill	Lot 3 DP 477287
PC73-0038	362 Brookside Road
Dave Alderson	Lot 1 DP 301414
PC73-0039	362 Brookside Road
Catherine Hughes	Lot 1 DP 301414
PC73-0040	282 Brookside Road
Steve Franks	Lot 2 DP 487806
PC73-0041	282 Brookside Road
Kelly Franks	Lot 2 DP 487806
PC73-0042	348 Brookside Road
Timothy Wang	Lot 2 DP 399793
PC73-0043	280 Brookside Road

Jacqueline Payne	Lot 1 DP 487806
PC73-0044	286 Brookside Road
Adam Thomas	Lot 19 DP 12270
PC73-0045	286 Brookside Road
Jane Thomas	Lot 19 DP 12270

The particular parts of these submissions that the Ministry submit on is the requests for inclusion of multiple parcels of land along Burnham School Road, Dunns Crossing Road, and Brookside Road as part of PPC73. The land parcels are listed in Table above.

The reasons for the Ministry's submission and the decision sought from the consent authority:

Planned areas of growth

Two of the aforementioned land parcels, 155 Burnham School Road (Lot 1 DP 326361) and 362 Brookside Road (Lot 1 DP 301414), are outside of the Projected Infrastructure Boundary identified in (Map A) in the Canterbury Regional Policy Statement (CRPS). Therefore, rezoning these would be inconsistent with several provisions of the CRPS as outlined below;

- Objective 6.2.1 of the CRPS states that:
 - "Recovery, rebuilding and development are enabled within Greater Christchurch through a land use and infrastructure framework that...
 - 3. avoids urban development outside of existing urban areas or greenfield priority areas for development, unless expressly provided for in the CRPS;
- Objective 6.2.2 outlines that:
 - "urban form and settlement pattern in Greater Christchurch is managed to provide sufficient land for rebuilding and recovery needs and set a foundation for future growth, with an urban form that achieves consolidation and intensification of urban areas, and avoids unplanned expansion of urban areas"
- Policy 6.3.1 outlines that:
 - "In relation to recovery and rebuilding for Greater Christchurch:...
 - 4. ensure new urban activities only occur within existing urban areas or identified greenfield priority areas as shown on Map A, unless they are otherwise expressly provided for in the CRPS"

It is also noted rezoning these areas is inconsistent with the recent Greater Christchurch Partnership Our Space document which the Ministry generally supported (and reflects Map A of the CRPS).

The Ministry's school network planning and investment in Rolleston in recent years has been guided by Council advice on future development. This advice has been shaped by the Projected Infrastructure Boundary and Outline Development Plans and the current school network has generally not been designed to accommodate any development outside of these areas.

If these parcels of land are included in PPC73, the Ministry will need to review its education networks in Rolleston, particularly the Year 1-8 state education network. As outlined in the Ministry's original submission on PPC73, this review will likely include changes to enrolment scheme home zone boundaries to manage demand across schools and potentially the acquisition of land for the construction of additional education facilities in the west part of Rolleston. As such, the inclusion of these additional parcels of land as part of PPC73 will have a significantly greater impact on school capacity than other recent private plan changes which have occurred within the Projected Infrastructure Boundary.

While the Ministry is aware of the national direction of the National Policy Statement on Urban Development (NPS-UD) in relation to unanticipated growth, it is noted that if these parcels of land are included in PPC73 and PPC73 is approved, it may set a precedent of development outside of existing

planned areas in the Selwyn District and Canterbury, which makes planning for school capacity and networks increasingly difficult. Furthermore, the requirement of Policy 8 of the NPS-UD which outlines that local authorities are responsive to plan changes that are unanticipated by RMA planning documents if they would add significantly to development capacity and contribute to well functioning urban environments, should also be balanced against other parts of the NPS-UD. Other requirements for Councils is that they ensure sufficient additional infrastructure (which includes schools) is provided.

Opportunity for assessment

As there are multiple land parcels requesting to be part of PPC73, there is a lack of opportunity to complete a detailed assessment of each parcel of land to assess the effects on schools in the area. Each land parcel requesting to be part of PPC73 is likely to have different effects in terms of matters such as transport, amenity, contaminated land, infrastructure services, school capacity and more. Therefore, if these land parcels are included as part of PPC73, there may be a large amount of effects on schools that are not captured or not able to be properly assessed.

As such the Ministry seeks that any applicant lodges a private plan change as part of the normal RMA process and not as part of PPC73, unless specific provision is given to the Ministry to assess the plan change request that includes additional land parcels.

The Ministry's further submission is:

That if the aforementioned land parcels are considered as part of PPC73, that SDC ensures the potential inconsistencies between Policy 8 of the NPS-UD and the CRPS are satisfactorily resolved as it relates to development capacity and well-functioning urban environments.

That the parcels of land along Burnham School Road, Dunns Crossing Road, and Brookside Road and listed in the table above that are requested to be included as part of PPC73, are lodged through the general private plan change process, unless specific provision is given to the Ministry to assess the effect of each land parcel requesting to be included as part of PPC73, in sufficient detail.

The Ministry wishes to be heard in support of its further submission.

The key Ministry contact person is Stuart Graham. Contact details for Stuart are:

Stuart Graham Infrastructure Manager- Asset Planning +64 3-378 7886 Stuart.Graham@education.govt.nz

The Ministry contact person for network planning is Carey Clark. Contact details for Carey are:

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+64 3-378 7788
Carey.Clark@education.govt.nz

Hugh Loughnan Planner – Beca Ltd (Consultant to the Ministry of Education)

(Signature of person authorised to sign on behalf of the Ministry of Education)

Date: 30/06/2021