

Appendix 12: Assessment of NPS-UD 2020 Objectives and Policies

Brookside Road Re-zone Plan Change (10/3/22) clean version

Acronyms

CIAL: Christchurch International Airport Limited

FDS: Future development Strategy

NPS-UD 2020: National Policy Statement-Urban Development 2020

PSDP: Proposed Selwyn District Plan

CRPS: Canterbury Regional Policy Statement

NPS-UD 2020 Objectives	Assessment
Objective 1: New Zealand has well-functioning urban environments that enable all people and communities to provide for their social, economic, and cultural wellbeing, and for their health and safety, now and into the future.	The proposed development will enable Rolleston to sustain itself as a well-functioning urban environment by consolidating the residential area close to the town centre, adding significantly to land and housing supply (an additional 3420 lots in combination with PC73) and provide residential development close to public transport links and the town centre.
Objective 2: Planning decisions improve housing affordability by supporting competitive land and development markets.	The Plan Change provides choices in the Rolleston housing market and in doing so supports housing affordability.. The rezoning will increase the supply of zoned land potentially available for sale to other development companies whose expertise lies in land development rather than the RMA rezoning process.
Objective 3: Regional policy statements and district plans enable more people to live in, and more businesses and community services to be located in, areas of an urban environment in which one or more of the following apply: the area is in or near a centre zone or other area with many employment opportunities the area; is well-served by existing or planned public transport; and there is high demand for housing or for business land in the area, relative to other areas within the urban environment.	<p>The CRPS is due for review in 2024 and a more immediate change is required to achieve consistency with the NPS-UD 2020. The current priority greenfield development areas at Rolleston shown on RPS Map A (which are the PSDP eight Rolleston development areas/12 Operative District Plan ODPs) do not meet short, medium or long term housing demand at Rolleston. Plan Change 1 to the CRPS added FDAs to south Rolleston but these do not provide sufficient capacity to meet the demand.</p> <p>This Plan Change is outside but adjoins the existing development areas (ODP Area 1 and 12). The Site occupies a block of rural land that is adjacent to residential zoned land, and will step out the town in its urban form, and will connect the existing built up area of Rolleston. The land meets all the Objective 3 locational</p>

	<p>criteria for more land for housing – the Site enables convenient access to the Rolleston town centre and Izone and Iport business areas which are a major employment area; Rolleston is well serviced by public transport, including to Christchurch City and Lincoln with a park n’ ride scheme in central Rolleston, and is well positioned for enhanced PT services (including rail and/or bus based); and there is an ongoing high demand for housing, with Rolleston’s principal attractions including its affordable housing, employment opportunities and the continually expanding wide range of local services and facilities.</p>
Objective 4: New Zealand’s urban environments, including their amenity values, develop and change over time in response to the diverse and changing needs of people, communities, and future generations.	The Plan Change provides for a Living MD zone within which provision is made for medium density housing with local amenity reserves to help cater for the diverse and changing needs of people and the Rolleston community.
Objective 5: Planning decisions relating to urban environments, and FDSs, take into account the principles of the Treaty of Waitangi (Te Tiriti o Waitangi).	Matter for statutory decision-makers.
Objective 6: Local authority decisions on urban development that affect urban environments are: integrated with infrastructure planning and funding decisions; and strategic over the medium term and long term; and responsive, particularly in relation to proposals that would supply significant development capacity.	The proposal can be properly serviced and is within the capacity of existing and planned public infrastructure. See Policy 8 below re comments on Plan Changes that would supply significant development capacity.
Objective 7: Local authorities have robust and frequently updated information about their urban environments and use it to inform planning decisions.	Matter for statutory decision-makers.
Objective 8: New Zealand’s urban environments: support reductions in greenhouse gas emissions; and are resilient to the current and future effects of climate change.	<p>The Plan Change adjoins the existing built up area of Rolleston, and is convenient to public transport links. Its excellent accessibility and the increasing self-sufficiency of Rolleston reduces the need for private vehicle trips, reducing potential for greenhouse gas emissions. The land is inland and not subject to natural hazard risks associated with sea level rise arising from climate change.</p> <p>See also separate assessment for Policy 1 in Appendix 12A.</p>

NPS-UD 2020 Policies	Assessment
<p>Policy 1: Planning decisions contribute to well-functioning urban environments, which are urban environments that, as a minimum:</p> <ul style="list-style-type: none"> (a) have or enable a variety of homes that: <ul style="list-style-type: none"> (i) meet the needs, in terms of type, price, and location, of different households; and (ii) enable Māori to express their cultural traditions and norms; and (b) N/A business sectors; and (c) have good accessibility for all people between housing, jobs, community services, natural spaces, and open spaces, including by way of public or active transport; and (d) support, and limit as much as possible adverse impacts on, the competitive operation of land and development markets; and (e) support reductions in greenhouse gas emissions; and (f) are resilient to the likely current and future effects of climate change. 	<p>The Plan Change is for <u>LMD</u> and B1 zoning and includes some medium density blocks which will enable a variety of homes that will help meet the needs of different households. The site location provides good accessibility to workplaces, community facilities and open spaces in the in-development reserve.</p> <p>The Plan Change will enable another developer to remain active in the Rolleston market which will provide choice and competition to the local land and housing market.</p> <p>The location of the Site is within reasonable distance of the town centre (3.5km at its nearest point along Lowes Road) and the ODP shows access points and linkages in to the rest of Rolleston including to future development areas, access to the Southern Motorway, and to the park and ride facility.</p> <p>See further assessment in Appendix 12A.</p>
<p>Policy 2: Tier 1, 2, and 3 local authorities, at all times, provide at least sufficient development capacity to meet expected demand for housing and for business land over the short term, medium term, and long term.</p>	<p>The Operative District Plan provides 12 ODP areas for Rolleston, some of which are well advanced in development. Those which are not are understood to be subject to land ownership, access, existing dwelling development and land aggregation issues which limit their effective ability to supply additional development capacity.</p> <p>The Plan Change provides additional capacity to ensure that there is at least sufficient development capacity for a town that is growing apace and will continue to do so for the 10-year planning life of the District Plan.</p> <p>A medium-term shortfall in capacity for Rolleston has been confirmed by the Council in the Capacity Update Report it adopted at its 9 December 2020 meeting and the Greater Christchurch Housing Capacity Update July 2021</p> <p>The Insight Economics Report establishes that the predicted demand for housing is seriously underestimated by the Council, and its assessment of feasible development capacity is significantly overstated. The prospect of a</p>

	significant shortfall in Plan enabled land in the medium term is apparent.
<p>Policy 3: In relation to tier 1 urban environments, regional policy statements and district plans enable:</p> <p>(a) N/A in city centre zones;; and</p> <p>(b) N/A in metropolitan centre zones, and</p> <p>(c) N/A building heights of least 6 storeys within at least a walkable catchment...</p> <p>(d) in all other locations in the tier 1 urban environment, building heights and density of urban form commensurate with the greater of:</p> <p>(i) the level of accessibility by existing or planned active or public transport to a range of commercial activities and community services; or</p> <p>(ii) relative demand for housing and business use in that location.</p>	<p>The Plan Change adopts Zones and zone development and activity standards set in the Operative District Plan and SDC proposed Enabling Housing Supply RM Amendment Act 2021 MDRS requirements. These enable suburban-type housing typologies and medium density housing.</p>
<p>Policy 4: Regional policy statements and district plans applying to tier 1 urban environments modify the relevant building height or density requirements under Policy 3 only to the extent necessary (as specified in subpart 6) to accommodate a qualifying matter in that area.</p>	<p>The Plan Change adopts Zones and zone development and activity standards set in the Operative District Plan respectively.</p>
<p>Policy 5: N/A Regional policy statements and district plans applying to tier 2 and 3 urban environments</p>	<p>N/A</p> <p>Rolleston is within Greater Christchurch and is defined as part of a Tier 1 urban area.</p>
<p>Policy 6: When making planning decisions that affect urban environments, decision-makers have particular regard to the following matters:</p> <p>(a) the planned urban built form anticipated by those RMA planning documents that have given effect to this National Policy Statement</p> <p>(b) that the planned urban built form in those RMA planning documents may involve significant changes to an area, and those changes:</p> <p>(i) may detract from amenity values appreciated by some people but improve amenity values appreciated by other people, communities, and future generations, including by providing increased and varied housing densities and types; and</p> <p>(ii) are not, of themselves, an adverse effect</p> <p>(c) the benefits of urban development that are consistent with well-functioning urban environments (as described in Policy 1)</p> <p>(d) any relevant contribution that will be made to meeting the requirements of this National</p>	<p>The District Council in preparing the Rolleston Structure Plan (2009) engaged with the Rolleston community over possible urban futures for the town. The Rolleston Structure Plan is now over 10 years old and overdue for review.</p> <p>The Site is not within the long-term future urban boundary for Rolleston shown in the Structure Plan and the township boundary where services would be available.</p> <p>The Plan Change will contribute to the housing market in Rolleston offering 1320 lots at full development and in a location favourable for achieving good urban design outcomes. It will supply additional capacity (an additional 24%) to the number of Rolleston dwellings existing in 2018 (1320/5304)</p> <p>The Plan Change to re-zone the Site as LMD and B1 is not out of step with the recently notified</p>

<p>Policy Statement to provide or realise development capacity (e) the likely current and future effects of climate change.</p>	<p>Plan Changes to the Operative District Plan in particular PC73.</p> <p>The Plan Change will result in a form of development consistent with that which dominates Rolleston and the ODP for the Site provides control over the key structural elements of the development. That ensures there is good integration to adjoining residential land and appropriate access points are locked in to provide for ease of movement and not just by car.</p> <p>The amenity values are set by the Operative District Plan subdivision, development and activity standards so the Site will comfortably relate to, and form part of, the rest of Rolleston as it develops.</p>
<p>Policy 7: Tier 1 and 2 local authorities set housing bottom lines for the short-medium term and the long term in their regional policy statements and district plans.</p>	<p>This requires a change to the CRPS and district plan. The CRPS and Operative Selwyn District Plan contain housing targets (Table 6.1 of CRPS) which were inserted to meet the requirements of the NPS-UDC. They are now out of date as the NPS-UDC has been replaced by the NPS-UD 2020.</p>
<p>Policy 8: Local authority decisions affecting urban environments are responsive to plan changes that would add significantly to development capacity and contribute to well functioning urban environments, even if the development capacity is:</p> <p>(a) unanticipated by RMA planning documents; or (b) out-of-sequence with planned land release.</p>	<p>This Plan Change will potentially at full development add 1320 lots to the housing supply for Rolleston. This is significant additional capacity, for both Rolleston and Greater Christchurch as a whole. The Site's location adjacent to existing residential zoned land logically steps out the town towards Edwards Road and will assist in delivering a compact, linked up well-functioning urban environment.</p>
<p>Policy 9: Local authorities, in taking account of the principles of the Treaty of Waitangi (Te Tiriti o Waitangi) in relation to urban environments, must:</p> <p>(a) involve hapū and iwi in the preparation of RMA planning documents and any FDSs by undertaking effective consultation that is early, meaningful and, as far as practicable, in accordance with tikanga Māori; and (b) when preparing RMA planning documents and FDSs, take into account the values and aspirations of hapū and iwi for urban development; and (c) provide opportunities in appropriate circumstances for Māori involvement in decision-making on resource consents, designations, heritage orders, and water</p>	<p>Matter for statutory decision-makers.</p>

<p>conservation orders, including in relation to sites of significance to Māori and issues of cultural significance; and</p> <p>(d) operate in a way that is consistent with iwi participation legislation.</p>	
<p>Policy 10: Tier 1, 2, and 3 local authorities:</p> <p>(a) that share jurisdiction over urban environments work together when implementing this National Policy Statement; and</p> <p>(b) engage with providers of development infrastructure and additional infrastructure to achieve integrated land use and infrastructure planning; and</p> <p>(c) engage with the development sector to identify significant opportunities for urban development.</p>	<p>There is a present planning hiatus in greater Christchurch awaiting the CRPS review in 2024. This plan change application enables the Greater Christchurch Councils to engage in the Plan Change ahead of this review.</p>
<p>Policy 11: In relation to car parking:</p> <p>(a) the district plans of tier 1, 2, and 3 territorial authorities do not set minimum car parking rate requirements, other than for accessible car parks; and</p> <p>(b) tier 1, 2, and 3 local authorities are strongly encouraged to manage effects associated with the supply and demand of car parking through comprehensive parking management plans.</p>	<p>The Plan Change adopts Zones and zone development and activity standards set in the Operative District Plan.</p>