## OFFICER'S RESPONSE TO QUESTIONS FROM THE HEARINGS PANEL

DATE: 28 July 2022

HEARING: Ecosystems and Indigenous Biodiversity

HEARING DATE: 1 August 2022

PREPARED BY: Rachael Carruthers

## Introduction

The purpose of this report is to provide a written response to the questions posed by the Hearings Panel on the respective section 42A report for the Ecosystems and Indigenous Biodiversity Chapter.

Recommended amendments to Plan provisions are shown in a consolidated manner in Appendix 1.

## **Questions and Answers**

Paragraph or Plan	Question from the Hearings Panel
reference	
8.13	The additional text recommended in response to the submission of H Rennie is somewhat convoluted. Could it be simplified to read something along the lines of:
	The ecosystems of the district have evolved over time to comprise hybrid ecosystems that combine elements of contain indigenous and exotic characteristics and species. They will continue to evolve and there is no expectation that a return to pre-human or even to pre-European ecosystems and biodiversity is achievable. However, the distinctive contribution New Zealand makes to global biodiversity of both ecosystems and species is founded in its indigenous biodiversity and While the co-evolution of particular ecosystems. These are to should be recognised, however with our particular responsibility to the protection of indigenous biodiversity is desired outcome at the forefront of our consideration.
Officer response:	Yes it could, with a slight grammatical alteration to the final sentence, shown blue below, so that the paragraph reads:
	The ecosystems of the district have evolved over time to comprise hybrid ecosystems that combine elements of contain indigenous and exotic characteristics and species. They will continue to evolve and there is no expectation that a return to pre-human or even to pre-European ecosystems and biodiversity is achievable. However, the distinctive contribution New Zealand makes to global biodiversity of both ecosystems and species is founded in its indigenous biodiversity and While the co-evolution of particular ecosystems. These are to should be recognised, however with our particular responsibility to the protection of indigenous biodiversity is the desired outcome at the forefront of our consideration.



Paragraph	Question from the Hearings Panel			
or Plan	Question from the Hearings Failer			
reference				
10.72	Drawing on text used guidance to decision- Protect <u>crested grebe</u> specified indigenous f by managing the avoi	would provide no useful guidance to decision-makers in this case. ed in Policy 11(b) of the NZCPS, would it provide more appropriate n-makers to say instead: be and canterbury mudfish and their habitats, the habitats of s fauna that have been identified as being of ecological significance, oiding significant adverse effects and avoiding, remedying or verse effects of activities that would adversely affect on those		
Officer	I agree that the prop	posed wording would give better guidance to decision makers in		
response:	relation to signification consistent with that u	gnificant adverse effects, and that the proposed wording would be a that used in Policy 11(b) of the NZCPS.		
	Overlay are located in	the Crested Grebe Overlay nor the Mudfish Habitat Protection the coastal environment, the wording of Policy 8 of the draft NPS-stance, so that ECO-P6 could read (amendments to the policy above		
	specified indigenous ;	ne and canterbury mudfish and their habitats, the habitats of fauna that have been identified as being of ecological significance, voiding significant adverse effects and avoiding, remedying or		
		other adverse effects of activities that would adversely affect on		
	those habitats.	, ,,		
10.131	10.131 and 10.132 ap	opear to be duplicated in part. Can you please correct this if it is a		
	typographical error?			
Officer response:	10.131 FFNC <sup>1</sup> consider that the protection of suitable natural features can be encouraged through incentives such as additional subdivision rights that can be granted in-situ, or transferred to another location, if the locality where the natural feature or area in question is situated is too sensitive to allow conservation lots in that location. They therefore request a policy to incentivise subdivision in the Rural Zone where SNAs are protected. They also request some form of subdivision right, with a Transferable Development Right option, to create one or more qualifying conservation lots elsewhere, in exchange for the protection of a natural feature.  10.132 Deleted			
11.18	The recommended re	estructuring of Rule ECO-R1 is potentially confusing. Can you please		
	•	ists and compares the notified Rule EIB-R1 provision numbers with		
	the recommended ne	ew ECO-RC, RD, RE and RF numbering system?		
Officer	Notified provision	Corresponding recommended provision		
response:	ECO-R1.1.a	ECO-RC.1		
	ECO-R1.1.b	ECO-RC.11.a		
	ECO-R1.1.c	ECO-RC.11.b		
	ECO-R1.1.d	ECO-RC.8		
	ECO-R1.2	ECO-RD.1 (for non-compliance with ECO-R1.1.a, works within		
		an SNA)		
	ECO-RC.11 (for non-compliance with ECO-R1.1.b, maxi area of clearance in SKIZ) ECO-RC.12 (for non-compliance with ECO-R1.1.c, clearan SKIZ associated with an earthworks consent under NFL-			
		ECO-RC.9		
	LCO NI.J			

<sup>&</sup>lt;sup>1</sup> DPR-0422.204 FFNC



Paragraph or Plan	Question from the Hearings Panel		
reference			
reference	ECO-R1.4.a	ECO-RC.3.a	
	ECO-R1.4.b	ECO-RC.3.b	
	ECO-R1.4.c	ECO-RC.3.c	
	ECO-R1.4.d	ECO-RC.3.d	
	ECO-R1.4.e	ECO-RC.3.e	
	ECO-R1.4.f	No longer required (relevant El rules do not require compliance with ECO rules)	
	ECO-R1.4.g	ECO-RC.3.g	
	ECO-R1.4.h.i	ECO-RC.3.h.i	
	ECO-R1.4.h.ii	ECO-RC.3.h.ii	
	ECO-R1.4.h.iii	ECO-RC.3.h.iii	
	ECO-R1.4.h.iv	ECO-RC.3.h.iv	
	ECO-R1.4.i	ECO-RC.3.i	
	ECO-R1.4.j	ECO-RC.3.j	
	ECO-R1.4.k	ECO-RC.3	
	ECO-R1.4.I	ECO-RF.1.b	
	ECO-R1.4.m	ECO-RC.3 (where works are outside any SNA)	
		ECO-RD.3 (where works are within any SNA)	
	ECO-R1.4.n	ECO-RC.3 (where works are outside any SNA)	
		ECO-RD.3 (where works are within any SNA)	
	ECO-R1.5	No longer required (removal of overlay areas recommended)	
	ECO-R1.6.a	ECO-RD.3.a	
	ECO-R1.6.b	ECO-RD.3.b	
	ECO-R1.6.c	ECO-RD.3.c	
	ECO-R1.6.d	ECO-RD.3.d	
	ECO-R1.6.e	ECO-RD.3.e	
	ECO-R1.6.f	ECO-RD.3.f	
	ECO-R1.7	ECO-RD.4	
	ECO-R1.8	ECO-RC.5	
	ECO-R1.8.a	ECO-RC.5	
	ECO-R1.8.b	ECO-RC.5	
	ECO-R1.8.c	ECO-RC.5.a	
	ECO-R1.9	ECO-RC.6	
	ECO-R1.10	ECO-RD.4	
	ECO-R1.11	ECO-RC.7	
	ECO-R1.12	ECO-RC.5	
	ECO-R1.12.a	ECO-RC.5	
	ECO-R1.12.b	ECO-RC.5	
	ECO-R1.12.c	ECO-RC.5.a	
	ECO-R1.13	ECO-RC.6	
	ECO-R1.14	ECO-RD.4	
	ECO-R1.15	ECO-RC.5	
	ECO-R1.16.a	ECO-RF.1.a	
	ECO-R1.16.b	ECO-RF.1.c	
	ECO-R1.17	No longer required (re-stated as a permitted activity in ECO-RF)	
	ECO-R1.18	ECO-REQG.2	
	ECO-R1.19	ECO-REQG.3	
	ECO-R1.20	ECO-RE.5	



Paragraph	Question from the Hearings Panel			
or Plan				
reference				
	ECO-R1.21	ECO-RE.6		
	ECO-R1.22.a	ECO-RC.5		
	ECO-R1.22.b	ECO-RC.5		
	ECO-R1.23.a	ECO-RC.6.a		
	ECO-R1.23.b	ECO-RC.6.b		
	ECO-R1.24.a	ECO-RC.5		
	ECO-R1.24.b	ECO-RC.3.i		
	ECO-R1.25	ECO-RD.4		
12.6	1	oints are recommended to be rejected? Aside from the ESAI		
	-	12.4, paragraph 12.5 states that these submission points were		
0.00	recommended to be			
Officer	Paragraph 12.6 was i	ncluded in error and should be deleted.		
response:	Dana 500 DC 2 i in 1	Assembly 2 months are a second trade at the fact the algebrase of		
12.30		Appendix 2 provide as a permitted activity for the clearance of		
12.31	1	n within areas of improved pasture that have been cultivated		
		ears? Namely, the text in Appendix 2 does not refer to five years		
Officer		rs to horticultural cropping)?		
	1	R1.4.i permits indigenous vegetation clearance within an area of cept that on the Canterbury Plains the land must also have been		
response:		at some point in the past, with no timeframe (ECO-R1.24.b as		
	•			
	notified). The requirement for previous cultivation is recommended for removal, <sup>2</sup> leaving recommended ECO-RC.3.i.			
12.54	Would it be appropriate for ECO-RC.3 to read:			
12.54				
	Where:			
		The <u>clearance is for</u> <del>works are</del> any of:		
	a. the maintenance			
Officer		priate, and I recommend that the change be made, subject to a		
response:	· ·	to avoid the need to consequentially restructure the wording of the		
	list items, so that the amendment reads:			
	Where:			
	The <u>clearance is works</u>	<del>s are </del> any of:		
	a. the maintena	nce		
16.48	In Appendix 2, is all o	f ECO-R2 supposed to be shown with recommended (underlined)		
		as being shown as strikeout?		
		I all of recommended ECO-REQG be shown as underlined with no		
	strikeout as it appears to be an entirely new provision that was not in the notified PDP?			
Officer	ECO-REQG.1 was notified as ECO-R1.4.l. ECO-REQG.2 was notified as ECO-R1.18 and			
response:	ECO-REQG.3 was notified as ECO-R1.19. There is no underline or strikeout shown,			
	because no changes to the notified text are recommended – merely the location within			
	the chapter where the	e provisions sit.		
	It is recommended t	hat ECO-R2 be deleted and replaced by ECO-REQG.4 and ECO-		
		dments shown to ECO-REQG.4 and ECO-REQG.5 are those		
	recommended to ECC			
23.22		making reference to ECO-SCHED3 and it being treated as a guide		
	how will this assist de	-		
	I .	<del>-</del>		

<sup>&</sup>lt;sup>2</sup> DPR-0260.093 CRC, DPR-0301.043 UWRG



Paragraph	Question from the Hearings Panel	
or Plan		
reference		
	Should the matters in ECO-SCHED3 therefore sit out of the Plan or in some way	
	incorporated into ECO-SCHED1?	
Officer	Following consultation with Dr Lloyd, I recommend that the retention of ECO-SCHED3 as	
response:	a guide to potential SNAs would be helpful to assist with interpretation of the plan,	
	similar to the requested threatened and at risk species list, would be helpful for the reasons expressed in para 12.3 of his evidence.	
	ECO-SCHED1 and ECO-SCHED3 serve different purposes, and so I do not recommend that	
	they be combined into a single schedule.	
	In light of the change of purpose of ECO-SCHED3, I recommend that it be renamed as	
	follows:	
	ECO-SCHED3 - Indigenous Species and Area Lists Potential significant natural areas	
	within Selwyn District	
24.32	Is including a reference to "all new Zealand's ecosystems" appropriate (or necessary)	
	given that a number of those ecosystems will contain non-indigenous fauna or their habitats?	
Officer	I agree that the reference to "all New Zealand's ecosystems" is not necessary for the	
response:	intent of the definition to be clear. I therefore recommend that the definition of	
	'indigenous biodiversity' be amended to read (recommended amendments shown blue):	
	<u>Is biodiversity that is naturally occurring anywhere in New Zealand. It includes all New</u>	
	Zealand's ecosystems, indigenous vegetation, indigenous fauna and the habitats of	
	indigenous vegetation and fauna. Includes all plants and animals that occur naturally in	
	New Zealand and have evolved or arrived without any assistance from humans.	
	Indigenous species include migratory species visiting New Zealand on a regular or irregular basis. <sup>3</sup>	
24.49	Dr Lloyd recommended the inclusion of definitions of 'over planting', 'over grazing /	
	trampling' and 'over sowing' (his paragraph 9.18). Can you explain why you have not	
	incorporated those recommendations into your recommended amendments?	
Officer	On reflection, I consider that, while the terms are not used themselves within the plan	
response:	provisions, definitions of these terms would assist in the understanding of the term	
	'indigenous vegetation clearance'. I therefore recommend that the definition of	
	indigenous vegetation clearance be amended and following definitions be introduced as recommended by Dr Lloyd, as follows:	
	recommended by Dr Lloyd, as Jollows.	
	Indigenous vegetation clearance: The clearing, modification <sup>4</sup> or removal of indigenous	
	vegetation by any means, including over-grazing/trampling, <sup>5</sup> cutting, crushing,	
	trampling <sup>6</sup> , cultivation, spraying, irrigation, chemical application, artificial <sup>7</sup> drainage,	
	stop banking, overplanting, over sowing, <del>or</del> <sup>8</sup> burning <u>, shading or invasion.</u> <sup>9</sup>	
	Over avaring transplings the practice of confining form steels to an avec of land	
	Over-grazing/trampling: the practice of confining farm stock to an area of land	

<sup>&</sup>lt;sup>3</sup> DPR-0441.017 Manawa



<sup>&</sup>lt;sup>4</sup> DPR-0260.062 CRC, DPR-0301.008 UWRG, DPR-0372.009 Dairy Holdings, DPR-0388.003 Craigmore, DPR-0390.005 RIL, DPR-0407.005 Forest & Bird, DPR-0427.016 DOC, DPR-0368.001 Beef + Lamb NZ & Deer NZ, DPR-0421.006 R & A Hill, DPR-0474.002 D & K Calder, R Jamison & R Reed, DPR-0353.048, DPR-0353.049 HortNZ, DPR-0422.056 FFNC, DPR-0019.006 S Jarvis, DPR-0422.085 FFNC, DPR-0441.009 Manawa

<sup>&</sup>lt;sup>5</sup> DPR-0427.016 DOC

<sup>&</sup>lt;sup>6</sup> DPR-0427.016 DOC

 $<sup>^{\</sup>rm 7}$  DPR-0372.009 Dairy Holdings, DPR-0388.003 Craigmore, DPR-0390.005 RIL

 $<sup>^{\</sup>rm 8}$  Consequential to DPR-0407.005 Forest & Bird

<sup>&</sup>lt;sup>9</sup> DPR-0407.005 Forest & Bird

Paragraph	Question from the Hearings Panel			
or Plan				
reference	resulting in the depletion or destruction of indigenous vegetation by intensive grazing			
	and/or trampling. <sup>10</sup>			
	Overplanting: the planting of exotic plants into an area of indigenous vegetation. 11			
		the over-sowing of exotic seeds on land that cannot be proven to have been the past as part of a farming operation. 12		
		d that FFNC submission point DPR-0422.29 sion point DPR-0471.002 each be accepte		
24.57 24.58		ered whether or not the relevant rules sho		
24.59				
Officer		recommended rules ECO-RC and ECO		
response:	framework for permitting an appropriate level of vegetation clearance. I consider that the requested clearances would not be measurable or enforceable, and so should not be accepted.			
24.86	Is it appropriate to include (in recommended clause c) a reference to "area occupied" given that a biodiversity offset may entail the relocation of specimens to an alternative site or location?			
	Are clauses b and d capable of practical application by a decision-maker given that they			
	are 'forward looking' and would therefore presumably need to be determined by some			
Officer response:	form of ongoing monitoring regime once a consent application had been granted?  I consider that 'area occupied' is appropriately included. Relocation should not prevent the area occupied achieving no net loss, if an equivalent area of occupancy is established at the relocation site. Relocation should be within the natural range of a species.  In terms of clauses b and d, the phrase 'no net loss' is used within a consenting context, rather than in determining an activity standard. As such, and consistent with other types			
		the exact outcome may not be know		
	modelling and monitoring would be required to ensure that the intended outcomes were achieved.			
	To assist our consideration of his evidence, could Dr Lloyd please prepare a table that lists any of his recommendations that have not been adopted by Ms Carruthers and include in that table a column stating whether or not he still recommends (with reasons if the reasons are not already in his evidence) amendments to the notified provisions over and above those recommended Ms Carruthers.			
Officer	Reference in	Recommendation of Dr Lloyd	Comment	
response:	Dr Lloyd's			
	evidence		T/ 424	
	Para 2.8,	Requested definition – ancillary rural earthworks:	The s42A report accepts the recommendation	
	10.4-10.5	Do not include	the recommendation	
	Para 10.1	Requested definition – edge effects:	The s42A report accepts	
		Do not include	the recommendation	
	Para 2.4	Definition – improved pasture:	The s42A report accepts	
	Section 7	Should be retained as notified	the recommendation	

<sup>&</sup>lt;sup>10</sup> DPR-0471.002 D & K Calder, R Jamison & R Reed



DPR-0471.002 D & K Calder, R Jamison & R Reed
 DPR-0422.295 FFNC, DPR-0471.002 D & K Calder, R Jamison & R Reed

Paragraph	Question from the Hearings Panel		
or Plan	Question from the frontings rather		
reference			
	Para 2.3 Section 6	Amend definition – indigenous biodiversity: Indigenous biodiversity is biodiversity that is naturally occurring anywhere in New Zealand. It includes all New Zealand's ecosystems, indigenous vegetation, indigenous fauna, and the habitats of indigenous flora and fauna.	The s42A report accepts the recommendation
	Para 2.5 Section 8 Para 2.3 Section 5	Definition – indigenous fauna: Should be retained as notified  Amend definition – indigenous vegetation: A naturally occurring plant community containing plant species that are native to the area.	The s42A report accepts the recommendation The s42A report accepts the recommendation
	Para 2.6 Section 9	Amend definition – indigenous vegetation clearance: The clearing, modification, or removal of indigenous vegetation by any means, including over-grazing, cutting, crushing, cultivation, spraying, irrigation, chemical application, drainage, stop banking, overplanting, over sowing, or burning.	The s42A report accepts the recommendation in part. Dr Lloyd supports the amended definition that refers to artificial drainage and adds trampling, shading and invasion as mechanisms of vegetation clearance.
	Para 2.8, 10.6-10.7	Requested definition – native grasslands: Do not include	The s42A report accepts the recommendation
	Para 2.7 Section 9	Include a new definition – over grazing: Over-grazing/trampling means the practice of confining farm stock to an area of land resulting in the depletion or destruction of indigenous vegetation by intensive grazing and/or trampling	This report accepts the recommendation
	Para 2.7 Section 9	Include a new definition — over- planting: Over-planting means the planting of exotic plants into an area of indigenous vegetation.	This report recommends that the definition be included
	Para 2.7 Section 9	Include a new definition – over-sowing:  Over-sowing means the over-sowing of exotic seeds on land that cannot be proven to have been over-sown in the past as part of a farming operation	This report recommends that the definition be included
	Para 2.8, 10.8-10.9	Requested definition – oversowing and topdressing of native grasslands:  Do not include	The s42A report accepts the recommendation
	Para 2.8, 10.2-10.3	Requested definition – regular cycle:  Do not include	The s42A report accepts the recommendation
	Para 2.11	Amend definition – significant natural area:	The s42A report accepts the recommendation



Paragraph or Plan	Question from the Hearings Panel		
reference			
	Para 14.1- 14.3	An area identified as meeting the criteria set out in ECO-SCHED1 for determining significant indigenous vegetation and significant habitat of indigenous fauna, or an area listed in ECO-SCHED4 - Significant Natural Areas	
	Para 2.2 Section 4	Overview – braided rivers and limestone outcrops warrant specific consideration	The s42A report accepts the recommendation
	Para 2.2 Section 4	Overview — the role of indigenous vegetation in providing natural solutions to climate change can be added	The s42A report accepts the recommendation
	Para 2.2 Section 4	Overview – the list of protected areas in the high country can be expanded, with this section amended to note intact natural sequences and an almost unbroken sequence of public conservation land from the Main Divide to the eastern foothills	The s42A report accepts the recommendation
	Para 2.1 Para 3.1	Policy ECO-P5 should refer to specified indigenous vegetation, habitats and species above the area thresholds identified in ECO-SCHED3, and to a list of Threatened and At Risk plant species if required	The s42A report recommends that ECO-P5 be deleted. Dr Lloyd agrees that if the amended ECO-P4 includes unscheduled significant areas, ECO-P5 is not required.
	Para 2.9 Section 11	Improve the permitted clearance framework	Dr Lloyd considers that the redrafted rule is much simpler, but would benefit from a few improvements such as detailed elsewhere in this table.
	Para 11.3	ECO-R1.4 as notified does not provide an exemption for vegetation that is regenerating after previous lawful clearance, or regenerating on land previously clear of indigenous vegetation, but this could be considered	Dr Lloyd considers this is still required, and not sufficiently addressed by RC3.1. A new ECO-RC.3.1.p is therefore proposed in this report.
	Para 11.17	In particular, the provision in ECO-R1.6f to clear indigenous vegetation in an SNA to remove a potential fire risk comprises a loophole that could allow considerable clearance of SNA values. This reference to fire risk should be removed. There also needs to be area or other thresholds for vegetation	Dr Lloyd considers that clearance for the safe operation and maintenance of important infrastructure would be inclusive of fire risk, so there is no need to specify it separately.



Paragraph	Question from the Hearings Panel		
or Plan	Question from t	The field high tailer	
reference			
		clearance under EIB-R1.6a-c, so that maintenance, repair, and replacement activities do not result in loss of the significant values of SNAs. Commonly, permitted clearance of SNA vegetation for maintenance of linear features such as fences and farm tracks is restricted to a narrow corridor along the feature.	This report therefore recommends an amendment to ECO-RD.3.f. Dr Lloyd remains concerned about provisions allowing replacement of existing structures, as there is no requirement for replacement to be within the footprint of the existing structure. is report therefore recommends amendments to each of ECO-RC.3 and ECO-RD.3.
	Para 11.18- 11.19	An exemption could be provided for vegetation clearance outside SNAs and outside vegetation/habitats listed in SCHED3. A tentative exemption is suggested below: Clearance of indigenous vegetation from areas that within the last ten years, have been cultivated or clear of such vegetation, provided that the clearance is associated with a permitted land use.	Dr Lloyd considers this is still required, and not sufficiently addressed by RC3.1. A new ECO-RC.3.1.p is therefore proposed in this report.
	Para 11.22	Uncultivated land can generally be clearly distinguished, due to the persistence of original braided channel landforms. The proposed ECO-R1.24 is supported.	Dr Lloyd considers that landholders may not perceive uncultivated land to be potentially important, so it is worth including this aspect.  An amendment to ECO-SCHED3 is therefore proposed in this report.
	Section 12	Recommended amendments to ECO- SCHED3	Dr Lloyd considers that the retention of ECO-SCHED3 as a guide to potential SNAs, similar to the requested threatened and at-risk species list, would be helpful for the reasons expressed in para 12.3 of his evidence
	Para 2.10	ECO-SCHED3 – Adjustment to the area thresholds for some habitats are warranted	The s42A report accepts the recommendation
	Para 2.10	ECO-SCHED3 — inclusion of new descriptions for the 'Canterbury plains' is warranted	Dr Lloyd considers this would still be helpful, and so an amendment to ECO-



Paragraph or Plan reference	Question from t	he Hearings Panel	
			SCHED3 is proposed in this report
	Para 2.10	ECO-SCHED3 – inclusion of new descriptions for cushion and mat communities is warranted	The s42A report accepts the recommendation
	Para 2.12	Amend ECO-SCHED4 to include two	The s42A report accepts
	Section 14	new SNAs suggested by CRC	the recommendation
	Para 2.10 Section 13	A list of Threatened and At Risk plant species could be scheduled	The s42A report accepts the recommendation

