BEFORE A COMMISSIONER APPOINTED BY SELWYN DISTRICT COUNCIL

IN THE MATTER OF the Resource Management Act 1991

AND

IN THE MATTER OF application by KeaX Limited for

resource consent to establish a solar array at 150 Buckleys Road, 115 Buckleys Road and 821 Hanmer Road,

Brookside

HEARING STATEMENT OF GRAHAM DENSEM ON BEHALF OF THE COUNCIL (LANDSCAPE)

27 FEBRUARY 2023

1. Further to my Landscape Review of 19 September 2022, I remain satisfied that the landscape effects of this proposal, both visual effects and those on landscape character, will be less than minor once mitigated (screened) as proposed.

Visual Effects

- 2. These would be 'more than minor' for neighbours and road users without screening, but would be suitably screened as now proposed, and are therefore 'less than minor'.
- 3. Approval, if granted, should be conditional on the screening achieving its stated purposes and time frames. My acceptance is entirely dependant on the screening being effective. See 'Uncertainties' below.

Effects on Landscape Character

- 4. These will be 'Moderate-High' on site, but once screened will be confined within the site. Effects beyond the site will then be minor. In terms of the total range of class 2 & 3 soils within Selwyn District, the 258ha of this site are an insignificant loss.
- 5. My earlier assessments were on the basis of the loss being temporary, based on this being a 35-year lease, but I now understand the requested consent would be open-ended. I therefore have given thought to whether this changes my assessment. My conclusion is that it does not, given the small amount of productive land lost to primarily agriculture, in the context of the Lower Plains of Selwyn District in total.
- 6. I do not accept that the <u>agricultural character</u> of the site is maintained by the green sward beneath the solar panels. Visually, the site will become dominated by the mass of solar panels. The landscape character will be of different landscape texture, from removing the pattern of internal fences and trees and emphasising the peripheral ones. Also, from closing the site to views from outside. The green sward, while supported, is subsidiary to the dominance of the panels.
- 7. I support the observation of Mr Green, neighbouring farmer, who stated in his submission last Thursday that he 'regards the district around Brookside as part of a green belt outside Christchurch.' While this voices a probably widely-held view throughout the district, and also is my professional view, the District Plan makes no effective provisions for maintaining the 'green' character of modified rural landscape, and I therefore must conclude that loss of the 258ha concerned, while it seems extensive locally, is not contrary to any provisions of the District Plan.
- 8. While 'small' in the context of the Lower Plains, and beyond the scope of this hearing, the <u>cumulative effects</u> of several such applications would at some point become significant to the landscape character of the Lower Plains. I therefore draw attention to Recommendation 6 of my Landscape Review

'that the Council continue to monitor the potential for cumulative effects arising from applications for renewable energy schemes within its rural areas, notably the loss of rural landscape amenity and productive soils.'

Uncertainties

9. Mr Van d. Val's submission refers to submitters' uncertainties that the effects will be as indicated by the applicant (his paras 29 – 36). Concerning landscape mitigations, I accept

there is a degree of uncertainty. While the Proposed Site Vegetation Plan is at small scale and is schematic, I accept that in its latest form it is a suitable basis for consent purposes. Should the Council decide to grant consent, I have indicated the following, to lessen uncertainties for neighbours:

- That I accept the species proposed are capable of forming the necessary screen, although with no guarantee as to growth rates. To this extent, the Draft Conditions require a <u>Landscape Management Plan</u> be approved, providing details of species, spacing and timing in establishing the screening. (Draft Conditions 14 21);
- The responsibility for performance is on the applicant. To this end, the Draft Conditions require the applicant to ensure the planting plan is prepared by a suitably qualified person, that the applicant comply with all approval plans (Draft Conditions 5, 6) and that planting be of the prescribed height before construction (Clause 20);
- The Draft Conditions require the screens to be maintained over time and if necessary, replaced (Draft Condition 27);
- I have suggested, although unsure if incorporated in the Draft Conditions, that the Council maintain a notifications procedure for neighbours in the event that any specific issues may arise that affect a neighbour, such as transparency or gaps.

Glare and Glint

10. This has been addressed by a specialist. I am satisfied with his conclusion that the effects for neighbours and motorists to the east, north and west can be screened by planting. However, any transparency of a screen at lower levels, even a single tree, could allow annoying reflectivity for a neighbour. I propose this also be dealt with through the notifications procedure suggested in the final bullet point above.

Appended

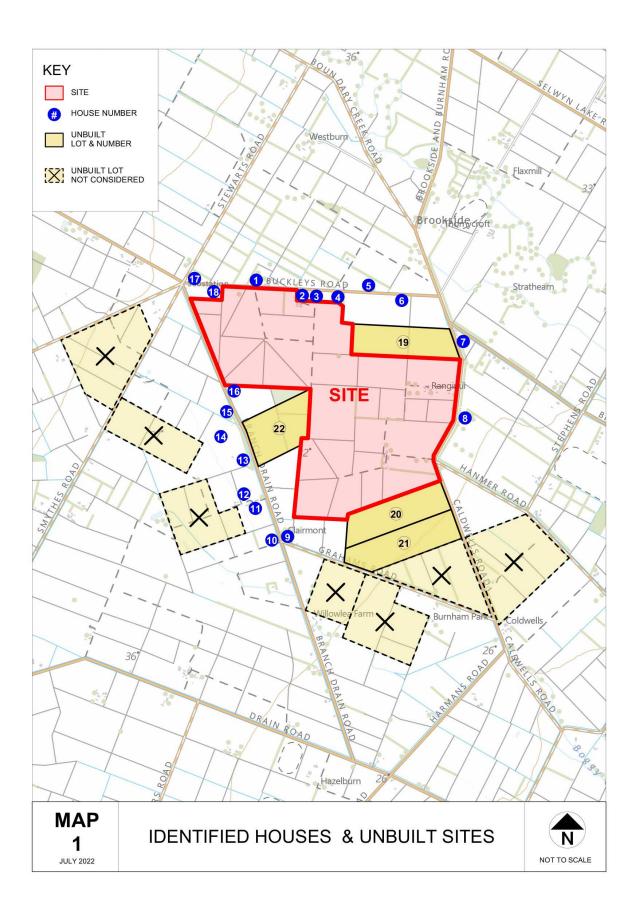
11. Appended to this Statement are:

v.02, 27Feb2023

- Map 1 from my Landscape Review, which identifies properties referred to, and
- Table 1 from that Review, which
 - (i) summarises my assessments under various conditions of screening;
 - (ii) relates property addresses to site numbers, and
 - (iii) relates assessed effects ('Low', 'Very Low' etc) to RMA-equivalent effects (More-Than-Minor; etc).

In Table 1, it is **column 4** that contains my assessment of effects with screening as proposed for this development.

Graham Densem
Landscape Architect
27February 2023.



| TABLE 1: ASSESSMENTS OF VISUAL EFFECTS | | | | | | | | |
|--|---|---------------------------|--------|-----------------------|---------|----------|---|--|
| FROM BUILT AND UNBUILT LOTS | | | | | | | | |
| | | Boffa Miskell assessments | | G. Densem assessments | | | | |
| | | | | | | | | |
| Site | address | 1. | 2. | 3. | 4. | 5. | Comment | |
| no. | existing house | before | with | before | with | if | | |
| | | screen | screen | screen | screen | screen | | |
| | | growth | | growth | | lost | | |
| EFFECTS FROM BUILT LOTS (Boffa Miskell Site Numbers) | | | | | | | | |
| 1 | 150 Buckleys Road | | | | | | NOT CONSIDERED | |
| 2 | 115 Buckleys Road | | | | | | NOT CONSIDERED | |
| 3 | 105 Buckleys Road | Low | V. Low | Low | V. Low | High | v. close (60m), existing screen | |
| 4 | 79 Buckleys Road | V. Low | V. Low | Low | V. Low | High | close (100m), exist screening | |
| 5 | 56 Buckleys Road | V. Low | V. Low | V. Low | V. Low | Mod | mod. distant (300m), exist screening | |
| 6 | 23 Buckleys Road | V. Low | V. Low | V. Low | V. Low | Mod | mod. distant (350m), exist screening | |
| 7 | 932 Hanmer Road | V. Low | V. Low | V. Low | V. Low | Mod | mod close (230m), existing screen | |
| 8 | 870 Hanmer Road | Low | V. Low | Low | V. Low | High | close(100m), existing screen | |
| 9 | 180 Grahams Road | Mod Low | V. Low | Mod Low | Low | Mod High | close (150m), 2-storied, exist screening | |
| 10 | 191 Branch Drain Road | V. Low | V. Low | V. Low | V. Low | V. Low | screened by house 9 | |
| 11 | 229 Branch Drain Road | V. Low | V. Low | V. Low | V. Low | Low | mod. close (300m), existing screening | |
| 12 | 233 Branch Drain Road | V. Low | V. Low | V. Low | V. Low | Low | mod. close (300m), existing screening | |
| 13 | 265 Branch Drain Road | Low | V. Low | Low | V. Low | V. Low | distant, exist screen permeable | |
| 14 | 277 Branch Drain Road | V. Low | V. Low | V. Low | V. Low | V. Low | distant, back from road | |
| 15 | 313 Branch Drain Road | V. Low | V. Low | Low | V. Low | Mod Low | mod. close (200m), exist screening | |
| 16 | 324 Branch Drain Road | V. Low | V. Low | Mod Low | Mod Low | V. High | v. close (40m), exist screen permeable | |
| 17 | 10 Stewarts Road | V. Low | V. Low | Low | V. Low | Mod | close (100m), exist screen, sub-station | |
| 18 | 187 Buckleys Road | V. Low | V. Low | Low | V. Low | V. High | v. close(50m), exist screen, 2 sides | |
| | EFFECTS FROM UNBUILT LOTS (G. Densem Additional Numbers, see Map 1) | | | | | | | |
| 19 | 893 Hanmer Road | | | Mod High | Mod Low | V. High | v. close, 2 sides, exist screen permeable | |
| 20 | Caldwell Road I | | | High | Mod Low | High | v. close, long frontage | |
| 21 | Caldwell Road II | | - | Low | V. Low | Low | distant, screened by site 20 | |
| 22 | 198 Branch Drain Road | | | High | Mod Low | High | v. close, 2 sides | |

RMA-EQUIVALENT EFFECT

| MORE THAN MINOR |
|-----------------|
| MINOR |
| LESS THAN MINOR |

NOTES

| 1. before screen growth: | 1 & 2 from Boffa 'Landscape & Visual Effects Assessment', Table 2, pp.17-21. Refers | | | | |
|--------------------------|---|--|--|--|--|
| 2. with screen: | to effects on neighbours without (year 1) and with (year 5) mitigation on application | | | | |
| | site, including screening on neighbours properties. | | | | |
| 3. before screen growth: | 3 & 4: G. Densem review of columns 1 & 2 but excluding screening on neighbour's | | | | |
| 4. with screen: | sites | | | | |

5: G. Densem added assessment of effects on neighbours if relevant screening were lost from the application site and neighbour's site.