

Waikirikiri Ki Tua

Future Selwyn

**Officer's Report on
Submissions Received on the
draft of Waikirikiri Ki Tua
Future Selwyn**

23 August 2024



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Glossary of acronyms and key terms

AQA	Aggregate and Quarry Association
DDS	District Development Strategy
DPR	District Plan Review
ECan	Environment Canterbury
ESAI	Ellesmere Sustainable Agriculture Incorporated
FDS	Future Development Strategy
GCP	Greater Christchurch Partnership
GCSP	Greater Christchurch Spatial Plan
GIS	Geographic Information System
LGA	Local Government Act 2002
LTP	Long Term Plan
MRT	Mass Rapid Transit
NPHS	National Public Health Service – Health New Zealand
NPS	National Policy Statement
NPS-UD	National Policy Statement on Urban Development 2020 (updated May 2022)
NZ	New Zealand
RMA	Resource Management Act 1991
SDC	Selwyn District Council
WKTFS	Waikirikiri Ki Tua Future Selwyn

2. Introduction

The draft of Waikirikiri Ki Tua Future Selwyn (WKTFS) was endorsed for public consultation by Selwyn District Council on the 12th of June 2024.

This Officer's Report has been prepared to:

- briefly outline the purpose of the draft of Waikirikiri Ki Tua Future Selwyn
- describe the consultation and engagement process and results
- provide an overview of the submissions received on the draft of Waikirikiri Ki Tua Future Selwyn
- provide an officer's response to points made in the submissions received on the draft of Waikirikiri Ki Tua Future Selwyn
- provide recommendations on proposed changes to the draft of Waikirikiri Ki Tua Future Selwyn

This Officer's Report is provided to the Hearing Panel established to consider submissions and make decisions. It will also be circulated to all submitters ahead of the Hearing to inform those submitters wishing to be heard by the Hearing Panel.

2.1 Reporting Officer

This Officer's Report has been authored by Ryan Mayes, Strategy Planner at Selwyn District Council. The Officer's Report represents advice and recommendations from an officer to the Hearing Panel in accordance with section 83(3) of the Local Government Act 2002. The Officer's Report is the independent advice and recommendations of the officer.

2.2 Report Navigation

The Officer's Report can be navigated by using the 'bookmarks'. These link to the headings throughout the report and enable quick location and navigation to headings or topics of interest. This applies to the appendices that include the submission points by submitter, allowing quick navigation to view the posits of each individual submitter.

This report is structured around themes that have arisen from the content of submissions and the submission form layout. First, broad themes that repeated throughout the submissions were identified and considered individually in the General Themes section, 5.1. Many of the submissions received from organisations were structured around their area of focus rather than that of the draft of WKTFS, in these instances they were considered in their entirety in section 5.2. Submission points that spoke to an individual sections of the draft of WKTFS are addressed in the relevant section of this report, 5.3-5.8. Each theme and section was then summarised with a response from the Officer and recommendations outlined. Submissions were reviewed in full, before the Officer undertook a brief summary of the submission and then coded individual submission points identified themes. Individual submission points were generally not summarised. It is important to note that some points were coded to multiple topics and may be addressed in multiple locations if they were relevant.

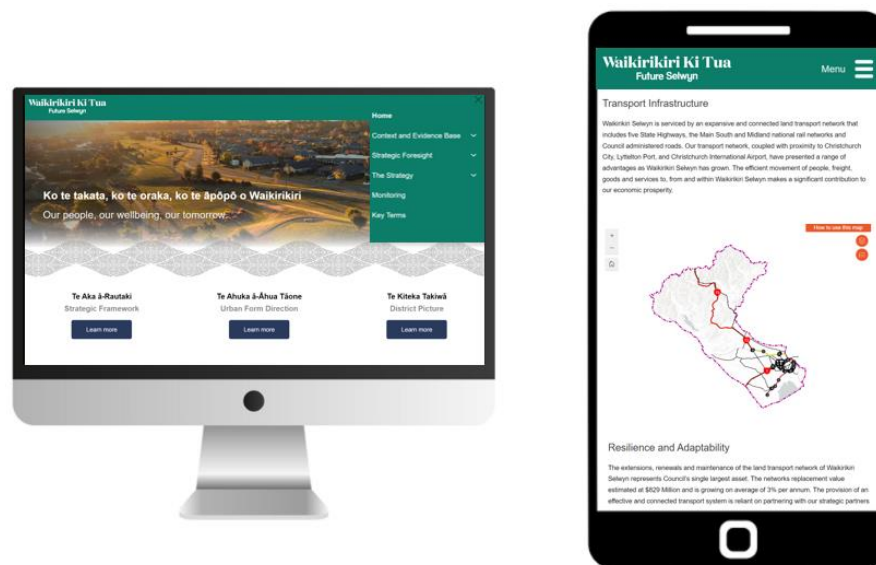
Appendix 1 collates the recommended changes to the draft of WKTFS. The recommended changes in Appendix 1 are set out in order of where they appear in the draft WKTFS web experience.

3. Background

3.1 Development of Waikirikiri Ki Tua Future Selwyn

WKTFS is proposed to be Council's strategic approach to intergenerational wellbeing, sustainability, resilience, growth, change and development in Waikirikiri Selwyn. WKTFS is a long-term, future-focused, live web-based strategy within ArcGIS Experience Builder that provides the strategic and spatial direction for navigating the future.¹

Figure 1 – Visual representation of the web experience of WKTFS in ArcGIS Experience Builder



The draft of WKTFS represents the update and replacement of the current District Development Strategy (DDS), Selwyn 2031 which Council staff determined has reached the end of its useful lifespan. A review in 2020 determined the replacement of Selwyn 2031 was necessary, due to a strategic need to elevate the importance of the DDS. Ultimately, Selwyn 2031 was unable to achieve the strategic intent of directing future growth planning and development as effectively as initially envisaged.

The draft of WKTFS also represents a shift in that the replacement to the DDS is proposed to hold an elevated status in the strategic hierarchy of Council plans, policies and strategies. WKTFS has been developed with the implicit purpose of coordinating and aligning the existing landscape of strategies, policies and plans, so that there is a marked improvement in internal strategic alignment.

¹ **ArcGIS Experience Builder** is a highly configurable app builder product that creates immersive web apps by combining maps, data, and interactive widgets with little to no coding. It provides a user-friendly interface and a range of predefined templates and widgets that can be customized. Web apps can be displayed in a fixed or scrolling screen, single page, or multiple pages.

Since the review in 2020, the evidence base for the draft of WKTFS began to take shape. The evidence base includes a body of technical research, spatial analysis and evidence that was prepared over a series of stages. These stages are shown in the figure below.

Figure 2 – Process of the broad phases for developing the draft of WKTFS



An Initial Strategic Review was undertaken at the inception of the WKTFS project. It provided a focused assessment of the current landscape of strategic direction and spatial planning. The Initial Strategic Review framed the work programme for WKTFS including the process for developing the draft of WKTFS. This included the scope of the Topic Papers which constitute a large part of the overall evidence base.

The Topic Papers assessed the current state as well as explored two possible outlooks or scenarios for the future state; the projected future state and the desired future state. The projected future state takes account of historical and observed trends and the trajectory of the state based-on business-as-usual. The desired future state represents a future outlook in which the state or conditions are deemed desirable. The current and future state assessments of the Topic Papers followed a pressure-state-impact (PSI) framework. This framework recognises that there are underlying forces (drivers) that generate stress or exert force (pressures) on the current state which will alter that state through the consequences or effects of the pressures (impacts).

The Topic Papers identified a number of opportunities and challenges facing Waikirikiri Selwyn, as well as outlining priority opportunities which represent the means to close the gap between the current and desired future state.

A series of Topic Papers were prepared to bring together the currently available information and data on six broad topic areas:

- Te Ao Māori
- Natural Environment
- Economy and Jobs
- People, Communities and Identity
- Home and Places
- Access and Mobility

The Data Portal is a repository of robust and frequently updated information that informs WKTFS. The data portal includes geospatial data and non-spatial data that supports strategic and spatial planning such as through the identification of constraints and opportunities.

The Intergenerational Wellbeing Paper explores intergenerational wellbeing through multiple perspectives and frameworks. This included national and international frameworks as well as Iwi Māori perspectives on wellbeing through frameworks such as He Ara Waiora and Te Whare Tapa Whā.

The audit of the strategic context had the intended purpose to identify relevant and useful strategic direction at a regional, subregional and local level to be carried forward into WKTFS as well as exposing any deficiencies or misalignment that WKTFS would need to address. The audit was supplemented with a sustainability audit which identified opportunities for integrating sustainability into the existing and future strategic context.

The Urban Form Concepts Paper explored the theoretical concepts behind urban form and the diverse range of urban form that exists in contemporary contexts.

The Synthesis Report represents the summary of the strategic context, all the Topic Papers, and the opportunities and challenges facing Waikirikiri Selwyn now and in the future. The Synthesis Report also brought deeper understanding of the connections, patterns and interrelationships across the entire evidence base.

3.2 Structure of the draft of Waikirikiri Ki Tua Future Selwyn

The draft of WKTFS is structured around four wāhaka | parts, each with several sections. The draft of Waikirikiri Ki Tua Future Selwyn for consultation includes the first three wāhaka | parts. Wāhaka | part 4 has placeholder content for Te Aroturuki | Monitoring as the intention is for monitoring to be developed once there is greater certainty on the direction of WKTFS after the submissions and hearings process.

The homepage of the draft of WKTFS functions as both an executive summary and table of contents provides brief descriptions of each section which guides users to parts of WKTFS that are of interest. A brief summary of each wāhaka | part is provided below.

Wāhaka | part 1 includes four sections that provide the contextual and evidential basis for developing the draft of WKTFS. This included a body of technical work, spatial analysis, and synthesis of information. Importantly, a report authored the Mahaanui Kurataiao Ltd provided an overview of Ngāi Tahu's historical occupation of Waikirikiri Selwyn along with a description of cultural values and principles.

Wāhaka | part 2 includes one section titled, Kā Anamata Rau | Our Many Futures. This section summarises an exploratory scenario planning exercise undertaken by Council staff that incorporated feedback from the community received during the Huihui Mai engagement between 23 February 2023 to 3 April 2023. Four scenarios were developed for the draft of WKTFS. The draft of WKTFS indicates that the development and exploration of other scenarios as well as the refinement of existing scenarios may occur in the future.

Wāhaka | part 3 includes the bulk of the strategic and spatial direction. This wāhaka | part includes four sections which are as follows:

- Te Aka ā-Rautaki | Strategic Framework
- Kā Whakaarotau ā-Rautaki | Strategic Priorities
- Te Ahuka ā-Āhua Tāone | Urban Form Direction
- Te Kiteka Takiwā | the District Picture

Te Aka ā-Rautaki | the Strategic Framework sets out the long-term aspirations for Waikirikiri Selwyn, guided by Kā Putaka | Outcomes and Kā Ahuka | Directions.

Kā Whakaarotau ā-Rautaki | Strategic Priorities set out where Council will focus efforts to unlock transformational opportunities that hold the potential to make substantial progress towards the long-term aspirations. The draft of WKTFs states that these will come to guide the structure of the Area Plans. There are six Kā Whakaarotau ā-Rautaki | Strategic Priorities shown below.



Figure 3 – Kā Whakaarotau ā-Rautaki | Strategic Priorities of WKTFs

Te Ahuka ā-Āhua Tāone | Urban Form Direction sets out the changes needed in urban form over the future to best achieve the aspiration and outcomes of Te Aka ā-Rautaki | the Strategic Framework. It builds on the direction provided in Te Aka ā-Rautaki | the Strategic Framework under a sustainable and connected urban form with more detailed and specific direction.

Te Ahuka ā-Āhua Tāone | Urban Form Direction also describes the process for formulating the township network which is a core aspect of Te Kiteka Takiwā | the District Picture.

Te Kiteka Takiwā | the District Picture is the spatial expression of the long-term strategic direction of Waikirikiri Ki Tua Future Selwyn. It complements Te Aka ā-Rautaki | the Strategic Framework to provide an integrated spatial strategy. Te Kiteka Takiwā | the District Picture represents high-level spatial direction for the entirety of Waikirikiri Selwyn providing the foundation for detailed spatial planning that is to be undertaken as part of the Area Plans.

3.3 Relationship with the Greater Christchurch Spatial Plan

There has been a coordinated approach to spatial planning in Greater Christchurch since 2007, led by the Greater Christchurch Partnership (GCP). The GCP is a voluntary coalition of local government, mana whenua and government agencies working collaboratively to address strategic challenges and opportunities for Greater Christchurch.

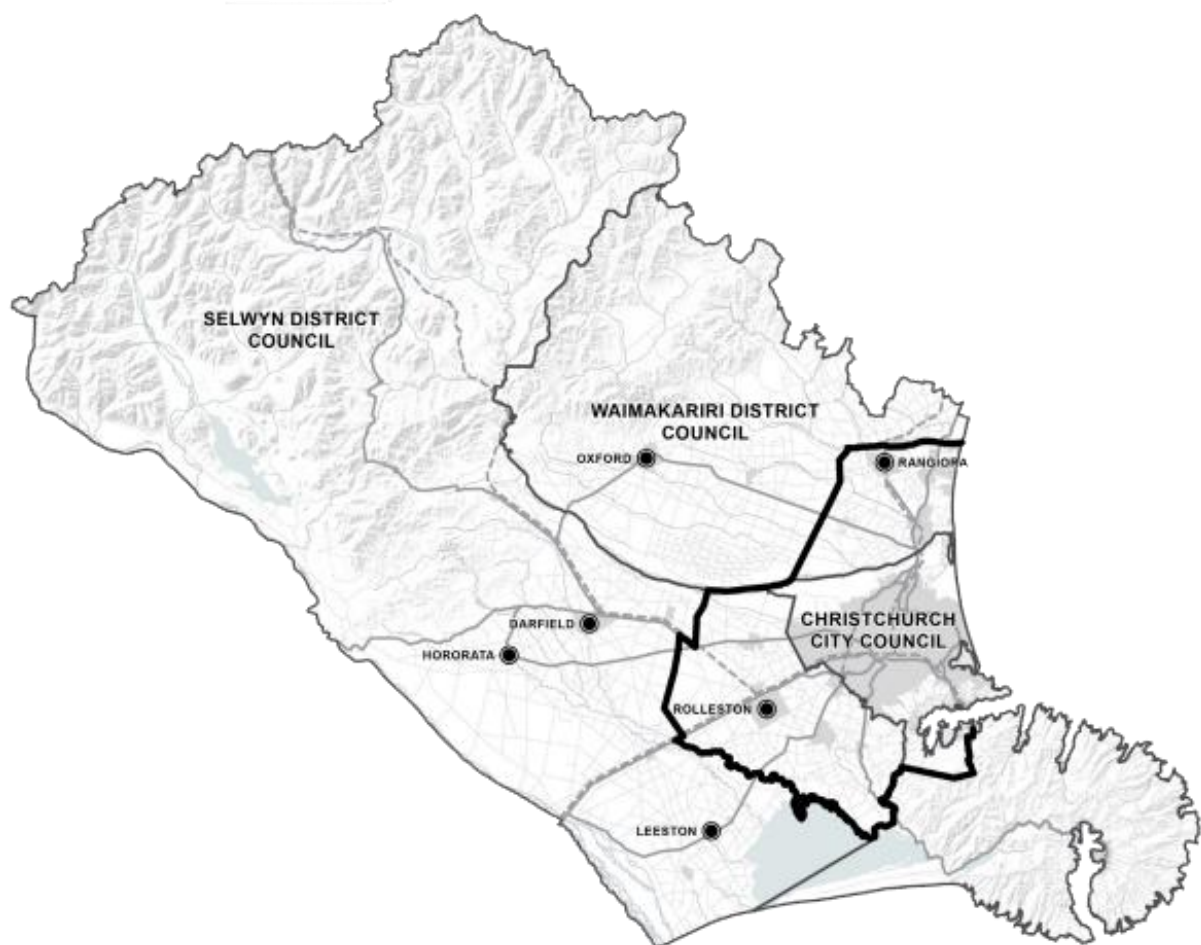
The Greater Christchurch Spatial Plan (GCSP) was unanimously endorsed by the Greater Christchurch Partnership Committee on 16th February 2024. Council adopted the GCSP on the 14th March 2024. The Greater Christchurch Spatial Plan represents the Future Development Strategy (FDS) for the tier 1 urban environment of Christchurch (referred to as Greater Christchurch) that is required by Subpart 4 Part 3 of the National Policy Statement on Urban Development 2020 (NPS-UD).²

The GCSP is not a statutory Resource Management Act 1991 (RMA) document. The FDS component is however a requirement of the NPS-UD 2020, a national policy statement (NPS) prepared under the RMA. The purpose of a NPS is to state objectives and policies for matters of national significance that are relevant to achieving the purpose of the RMA.

Only part of the Selwyn District is in the tier 1 urban environment of Greater Christchurch and therefore the direction of the GCSP, including the FDS component applies to only part of the Selwyn District.

Figure 4 – Map of Greater Christchurch showing broader context of the three territorial authority areas within Greater Christchurch

² **Urban environment** means any area of land (regardless of size, and irrespective of local authority or statistical boundaries) that: is, or is intended to be, predominantly urban in character; and is, or is intended to be, part of a housing and labour market of at least 10,000 people.



The draft of WKTFS provides strategic and spatial direction that is generally consistent with the GCSP. The draft of WKTFS aligns with the GCSP either where appropriate or is required (as is the case with the Eastern Selwyn Area, which is within Greater Christchurch). The draft of WKTFS also represents overarching strategic direction for the large and varied areas of the Selwyn District outside of Greater Christchurch.

3.4 Relationship with Other Council Processes

WKTFS is a non-statutory Local Government Act 2022 instrument. The draft of WKTFS represents the review and update of the current DDS, with an elevated status in the strategic hierarchy of Council plans, policies and strategies. The draft of WKTFS has been developed with the implicit purpose of coordinating and aligning the existing landscape of strategies, policies and plans, so that there is a marked improvement in internal strategic alignment.

WKTFS is intended to function as an overarching and strategic instrument that provides broad direction as well as aligning and coordinating Council processes. The Strategic Framework will represent the community outcomes required by the LGA including Schedule 10 Part 1.³ Progress on

³ Section 5 of the Local Government Act 2022 states that Community Outcomes means the outcomes that a local authority aims to achieve in order to promote the social, economic, environmental, and cultural well-being of its district or region in the present and for the future.

achieving the long-term aspirations of WKTFS would not be through WKTFS alone but through organisation-wide implementation from the strategic right through to project-based level.

3.5 Relationship with the Long-Term Plan

The Long-Term Plan (LTP) is essentially Council's budget for the next 10 years, including the projects, activities, and services that it is committing to and how they will be paid for. The community has the opportunity to provide feedback and make submissions every 3 years at its regular review. WKTFS does not replicate the work and decisions of the LTP, including setting the Council's budget. WKTFS seeks to assist in the formation of the LTP by understanding the long-term aspirations and ensuring the projects and spending are aligned to the direction. The costs of undertaking projects that have been identified as achieving the WKTFS will be considered as part of the LTP review and timed based on need and expense. Area Plans which are non-statutory sub-district spatial plans would provide integrated and place-based strategic direction for the future growth, development and change informing future LTPs.

Figure 5 –Map of spatial extent of the Area Plans



4. Engagement and Consultation

4.1 Engagement and Consultation Overview

Figure 6 – Exhibit of the Consultation Document for the draft of WKTFS



The WKTFS engagement and consultation took place from 1st of July to the 4th of August 2024, and had the following objectives:

- To explain and raise awareness of the WKTFS strategic approach. Selwyn residents have access to information to learn more about the vision, outcomes and directions of the Strategic Framework.
- Selwyn residents feel informed of the issues, opportunities and challenges facing the district, and the options that are available to address these.
- To deliver a visible and engaging campaign that encourages the community to talk about WKTFS.
- To engage and reach as many audiences as possible that make up the Selwyn community, encouraging active and meaningful participation by stakeholders and the public.
- Council is confident that it has a diverse range of community views and feedback before it adopts the WKTFS, including targeted consultation with Rūnaka.
- Council adopts a final WKTFS that is informed by, and reflects the views of, its community.

Communities had a wider variety of opportunity to provide feedback on the draft of Waikōwhiri Ki Tua Future Selwyn. Section 83 of the LGA which outlines the special consultative procedure guided

engagement and consultation the draft of WKTFS. Engagement and consultation methods broadly included:

- Drop-in sessions and events
- Online resources
- Physical materials
- Advertising (online and traditional print media)

The draft of WKTFS also relied on the incorporation of feedback received from local communities through various processes such as the District Plan Review (DPR), the LTP and Huihui Mai engagement for the GCSP.

The draft of WKTFS is a long-term, future-focused, live web-based strategy within ArcGIS Experience Builder. The consultation document summarises the key information of the draft of WKTFS and presents this information in a way that is accessible recognising that non-digital access is important for many in our communities. Consultation documents were printed and distributed across libraries across the district (see picture above). The consultation document was also made available digitally to support the draft of WKTFS within ArcGIS Experience Builder.

Submissions were invited in both written and electronic format, with electronic submissions supported through Your Say Selwyn (EngagementHQ). An online submission form was provided to support the community to provide feedback through nine consultation questions which are set out in the table below. The same nine questions were included in the consultation document as a submission form that could be cut out for those that preferred to submit with a physical form. Some submitters decided to provide their feedback without using the questions in the online and physical submission form by emailing communications@selwyn.govt.nz.

Table 1: Consultation Questions

Consultation Questions	
1	<p>Does the Vision and Spirit of Selwyn describe a future you want for Selwyn and our generations to come?</p> <p><i>In your answer, think about what things you agree are important, and if there is anything missing or that does not reflect your aspirations for Selwyn.</i></p>
2	<p>Do the Strategic Framework and Outcomes represent your values for the district's future?</p> <p><i>In your answer, think about what parts of the Framework and Outcomes are important to you, and if there is anything you think should not be there or that is missing.</i></p> <p>* required*</p>
3	<p>Do you agree with the Directions we all need to take on to achieve the outcomes for Selwyn?</p> <p><i>In your answer, think about whether there are any Directions missing or that you think should not be there.</i></p>

4	Which Directions do you think are most important for our district to focus on? <i>Please list them</i>
5	Have we captured what is most important to you about the way we get around (movement), and where we live and spend time (place) in our Urban Form Direction? <i>In your answer, think about what you do and do not agree with, whether you think we have accurately captured how our movement and place might change over time, and what you may want to change to shape our neighbourhoods, towns and communities.</i>
6	What do you think are the most important things to focus on in our neighbourhoods, towns and communities?
7	Do you think the District Picture includes all the important information needed to guide our district's growth and change in the future? <i>In your answer, think about what you do and do not support, and what you think might be missing that should be included.</i>
8	Does the Township Network reflect your views on how our places could change in the future?
9	Is there anything else you want to say about Waikirikiri Ki Tua Future Selwyn?

Overall, 112 submissions were received. All submissions received via the online and physical submission form provided a response on either support or opposition to each section of the plan. Some responses received via direct email did not comment on individual sections. Where this is the case, they have not been taken into account in the percentage response. Table 2 presents the raw response rate of each section. It is noted that those people identified they didn't support a section of the Strategy may not necessarily disagree completely but had an element to reconsider. Further clarity on this nuance is further outlined in the relevant sections of this report that summarise each submission question.

Table 2: Consultation Questions and Responses

Question	Position	Responses
Does the Vision and Spirit of Selwyn describe a future you want for Selwyn and our generations to come?	Support	52
	Opposed	52
Do the Strategic Framework and Outcomes represent your values for the district's future?	Support	53
	Opposed	53

Do you agree with the Directions we all need to take on to achieve the outcomes for Selwyn?	Support	44
	Opposed	61
Have we captured what is most important to you about the way we get around (movement), and where we live and spend time (place) in our Urban Form Direction?	Support	40
	Opposed	65
Do you think the District Picture includes all the important information needed to guide our district's growth and change in the future?	Support	36
	Opposed	68
Does the Township Network reflect your views on how our places could change in the future?	Support	39
	Opposed	62

Your Say received 26,263 views (+72% increase on the 2024-34 LTP), with a 2.3% engagement rate (567 submissions started) and 104 completed submissions. In comparison the GCSP received 358 submissions, which had an estimated population size of 537,000 residents. WKTFs saw a total of 15,349 views throughout the campaign. Based on an estimated population for Selwyn of around 84,000, the WKTFs submission response rate was around double that of the GCSP, on a per capita basis.

5. Submission themes and officers' recommendations

The majority of the submissions received were via the online and physical submission form process which asked for input on separate sections of the strategy. However, responses often bridged across many topics beyond the scope of the question, additionally several submissions that were directly emailed in did not follow the format of the survey. The layout of this report has been ordered to reflect this fact, with topics that were frequently raised throughout the responses pulled out and addressed on a topic-by-topic basis. Responses that spoke directly to changes to parts of the plan are addressed in the section of this report the relates to that section.

Submissions that relate to matters outside the scope of WKTFS are identified in section 6.9.1 of this report and are not discussed further. Submissions that are not related to WKTFS but are to the Area Plans, being the next stage of WKTFS are identified in section 6.9.2. These considerations will be brought forward for consideration at the Area Plan stage.

5.1 General Themes

Several themes were identified throughout many of the submissions received that don't specifically relate to individual sections of the draft of WKTFS or span across sections. These themes are addressed in this section and are not referred to in the individual section they were submitted in.

5.1.1 Strategy Structure

Discussion

Ellesmere Sustainable Agriculture Incorporated's (ESAI) submission questions the structure and naming of sections of The Strategy. They suggest that the 'spirit' section be replaces with a 'Purpose' section, that the section 'Outcomes' section should be retitled 'Desired Outcomes' and sit below the 'Directions' to create a more logical path to the 'Priorities'.

The reason for having a 'Spirit' over a 'Purpose' is that the WKTFS is intended to extend beyond directing Council actions, to create the vision of a future for the whole district. Including a purpose would result in too narrow of a focus, for what the WKTFS is trying to achieve. The framework of the draft of WKTFS is to start with the creation of a desired future of Selwyn as a whole (the vision and spirit) and work backwards to understand what needs to occur to achieve it. This is expanded through the Outcomes and then Directions.

I understand why submitters generally feel that the structure of the Strategy could be improved or at least clarified. The visual below from the Consultation Document for the draft of WKTFS clearly shows the relationship between most aspects of the Strategy of WKTFS.

Figure 7 – Visual of the Strategy interrelationship from the draft of WKTFS Consultation Document



The Strategic Framework encompasses the Vision, Spirit of Selwyn, Outcomes and Directions. The Strategic Priorities do not form part of the Strategic Framework, as they are broad areas of focus to achieve multiple outcomes of the Strategic Framework. I consider it is appropriate that the Strategic Priorities do not form part of the Strategic Framework.

There are two tiers of Outcomes in the draft of WKTFS although this is not communicated or explained clearly in the draft of WKTFS. There are four main or primary outcomes each supported by various other outcomes. Both are termed appropriately as outcomes, as they describe outcomes albeit at two different levels. I recommend that this distinction be made clear in Part 3 'The Strategy' of WKTFS, by amending the terminology to be Outcomes, Supporting Outcomes and Directions. This language is considered appropriate as the four Outcomes are supported by other outcomes each with specific directions that describe what needs to be done to achieve that outcome. To provide ease for users of WKTFS to refer to specific Outcomes, Supporting Outcomes and Directions, a clear and coherent short-code reference or numbering should be developed. A title of "Outcomes, Supporting Outcomes and Directions" should also be included above the outcomes and directions to improve wayfinding. With a brief description of the structure of the outcomes, supporting outcomes and directions.

Furthermore, to clearly outline the relationship between Outcomes, Supporting Outcomes and Directions I recommend that the visual above from the Consultation Document be amended and included in the Strategic Framework section of WKTFS with an introductory explanation of the Strategic Framework explaining the interrelationship.

Several submitters raised questions about how the ideas outlined in the strategy would be achieved in terms of real-world actions.

WKTFS is intended to shape and inform all decisions and investment that Council makes. This includes guiding plans, policies, bylaws, direction and guidance. The draft of WKTFS outlines that the next step is to develop Area Plans, which will provide more detailed information and direction on future growth and development of the district. The projects contained within the Area Plans will be implemented through subsequent Long-Term Plans. As Area Plans are spatial plans, non-spatial actions would be implemented through other instruments, including changes to the District Plan and/or non-statutory LGA plans and policies. These will be developed with engagement from the community. The monitoring proposed as Part 4 of the draft of WKTFS would provide a means of understanding as to whether the various means of implementation are having the desired consequence of delivering on the long-term aspirations. Within the Strategic Context section of the Context and Evidence Base is a diagram that outlines where WKTFS sits in relation to national and sub-national direction, as well as its relationship to other documents and processes within Selwyn District Council. However, I agree that the draft of WKTFS is not clear on the means of implementation of WKTFS and should be clarified. I therefore propose that a section be added below the section 'How Does Waikirikiri Ki Tua Future Selwyn Fit Within Our Strategic Context', titled "Implementation" which outlines the points above. This will be amended or removed once the Area Plans and Monitoring section of WKTFS are developed, as appropriate.

Recommendations

Amend all instances of the wording "Outcomes and Directions" within the draft of WKTFS as follows
"Outcomes, **Supporting Outcomes** and Directions"

Insert directly before 'A great Place to Call Home' a title and description as follows

"Outcomes, Supporting Outcomes and Directions

Below are the four main outcomes that seek to achieve the Vision and Spirit of Selwyn. Each of these main outcomes is supported by various supporting outcomes, which in turn, contain directions that describe what needs to be done in order for that outcome to be achieved."

Insert a section below 'How Does Waikirikiri Ki Tua Future Selwyn Fit Within Our Strategic Context' as follows

"Implementation

Waikirikiri Ki Kua will shape and inform all decisions and investment that Council makes. This includes guiding plans, policies, bylaws, direction and guidance. The next step is to develop Area Plans, which will provide more detailed information and direction on future growth and development of the district. The projects contained within the Area Plans will be implemented

through subsequent Long-Term Plans. As Area Plans are spatial plans, non-spatial actions will be identified and implemented through other instruments, including changes to the District Plan and/or non-statutory LGA plans and policies. The Area Plans and non-spatial actions will be developed with consultation with the community.”

5.1.2 Council Focus

Discussion

A number of submitters were of the view that council should only focus on the ‘core services’ and not be undertaking WKTFS as it extends beyond council’s role. While not all of these submitters outlined what the core services are, common services identified are maintaining the roading network, solid waste management, and three waters. It is assumed that this extends to the core services that were listed in LGA 11A, though this section has been repealed. The LGA states that the purpose of local government is:

- (a) to enable democratic local decision-making and action by, and on behalf of, communities; and
- (b) to promote the social, economic, environmental, and cultural well-being of communities in the present and for the future. ⁴

WKTFS seeks to align the long-term aspirations of the district to ensure we are best positioned to achieve these purposes. It is acknowledged that Central Government has indicated that they are seeking to amend the LGA to remove the wellbeing focus and reprioritise on the basics. In their recently released Regional Deals Strategic Framework Document⁵ the Government has identified their key objectives that they are looking to achieve in focusing central and local governments to build economic growth. These objectives largely overlap with the outcomes and directions in the draft of WKTFS, including building economic growth, delivering resilient infrastructure, improving the supply of affordable, quality housing, and ensuring resilience and sustainability. To this end I consider that the draft of WKTFS suitably supports Council ability to achieve its purpose as outlined in the LGA and will remain in line Government’s indicated amendments.

Submitter 5839366 suggests addition of the word ‘affordable’ into vision. The Vision is written to be a short, concise sentence that pulls together the draft of WKTFS as a whole. Therefore, consideration needs to be given to the inclusion of additional wording. I am of the view that affordability is incorporated into the draft ‘Vision’, within the term ‘liveable’ as if it is not financially viable to live within the district then it is not liveable. Liveable also considers factors such as economic prosperity, social stability, equity, and educational opportunity, as well as cultural, entertainment and recreation opportunities.

It is noted that the Draft of WKTFS is intended to reflect the views of the Selwyn District as a whole, not just that of the Council. To achieve the vision of the draft of WKTFS, many organisations and communities will need to take action, besides the council. When Council makes decisions based on

⁴ LGA 2002, s10.1

⁵ [Draft Publicly Facing Regional Deals Strategic Framework \(beehive.govt.nz\)](https://www.beehive.govt.nz/publications/draft-publicly-facing-regional-deals-strategic-framework)

the direction of WKTFS, it will use the WKTFS to ensure it is aligning with what the district wants, but this will not be at the cost of the principles outlined in Section 14 of the LGA, which includes ensuring prudent stewardship. I therefore do not recommend any changes to draft of WKTFS as a result of the above submissions.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.1.3 Use of Te Reo and Te Ao Māori Principles.

Discussion

Several submitters raised the use of Te Reo and Te Ao Māori | māori worldview principles throughout the draft of WKTFS. Submitters such as 014, 021 and 055 supported these inclusions, while submitter 5792944 was of the position that a stronger māori focus was needed, with the Vision also expressed in te reo. Other submitters questioned the use of te reo and were of the view that the draft of WKTFS should be expressed solely in English, with a western viewpoint.

Selwyn District Council recognises Te Tiriti o Waitangi | the Treaty of Waitangi as a founding document of Aotearoa New Zealand, and its obligations under s81 of the LGA. I therefore consider that recognising Māori language is not only appropriate but also necessary. The Strategies inclusion of Te Reo and Te Ao Māori also reflect Councils commitment under its 'Māori contribution to the Council's decision-making processes policy'. The inclusion of Te Reo and Te Ao Māori reflects our commitment to the Treaty and our shared responsibility to create a more equitable and respectful society. I do not recommend any significant changes to the draft of WKTFS as a result of the above submissions. A number of submitters asked for further explanation of the meaning of some te reo words and phrases, as well as some explanation of Te Ao Māori concepts. I recommend that these should all be provided with appropriate interpretation and/or explanation in the key terms section at least. The meaning of 'Waikirikiri Ki Tua' itself should be outlined in greater detail in the section titled Tō tātou Āpōpō, Waikirikiri e | Our Future Our Selwyn with the content to be confirmed by kaimahi of Te Po Mataaho.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.1.4 Transport

Discussion

Submitters expressed a range of views on transportation, including improved roading infrastructure, public transport, active transport, urban planning and growth management, equity and inclusivity.

Concerns were raised about rapid urban expansion outpacing adequate infrastructure, with a call for balance between the two maintained. This includes the development of essential services and amenities to prevent congestion as well as to maintain community cohesion. While some support the Green Corridors identified in the District Picture, for recreation and environmental benefits, others worry they might limit future urban development. Feedback indicates a desire for clear, detailed plans for transportation and infrastructure projects, with transparent communication about upcoming

developments, timelines, and impacts. This will be done in future work programmes, including the Area Plans.

Submissions received regarding road infrastructure highlighted the need for better roads and stricter road laws to enhance safety and accommodate growth in the area. This will also be done in future work programmes, including the Area Plan.

There is a strong call for better public transport, especially for rural areas, with proposals to use existing railway lines for commuter services and add walking/cycling paths alongside them. Some highlighted recent decisions such as the cancellation of the #87 bus as a concern for the viability of public transport. Other suggestions included shared e-bikes, electric car infrastructure improvements, and shuttle connections to improve accessibility. There is also a strong demand for safe cycling and walking networks, with suggestions for tracks along the Waimakariri River and off-road shared paths connecting towns. Interest expressed by some submitters in introducing e-scooters in towns like Rolleston, Prebbleton, and Lincoln. This will be considered in future work programmes.

WKTFS is to be the key document that shapes Councils response to growth and infrastructure pressure. This includes focusing growth in areas that, among other things, are best placed to ensure a robust transport system. Future Selwyn has identified transportation as a key aspect of achieving the wider aspirations of the district, and it is interwoven throughout the draft of WKTFS, both implicitly and explicitly. The reference to a 'connected Waikirikiri Selwyn' in the vision is clarified in the 'Sustainable and Accessible Transport' outcome, with its Directions to make the transport system safe and efficient, as well as prioritising and developing public transport and active modes. This is further supported by the movement section of Urban Form Direction and the District Picture. This will ensure that future transport decisions are made with these considerations in mind.

ECan expressed strong support for the transport outcomes of the draft of WKTFS, though they noted in their submission that the draft of WKTFS identifies several potential cross-district public transport services. They highlighted that business cases which demonstrates their financial sustainability would be required. Similarly, Mass Rapid Transport (MRT) and commuter rail within the district would need to be financially viable. ECan suggests that qualification should be given to ensure communities understand the process for establishing new services.

It is acknowledged that the public transport direction in the draft of WKTFS is aspirational, and considerable work and investment will be required to achieve it. It has been included to ensure that the conditions required to achieve these goals is considered at the earliest stages of planning the growth of the district. Work is currently ongoing through the GCP to develop MRT for the sub-region and ECan is undertaking a preliminary investigation of the viability of commuter rail in the region. Further work will be undertaken at the Area Plan and Action Plan levels to further understand what these conditions are and the potential timing for achieving them. These stages will be best placed to outline the requirements, expectations and costs to Selwyn Residents.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.1.5 Urban Form and Sprawl

Discussion

The submissions received on urban form predominantly oppose urban sprawl and advocate for green spaces as part of urban growth. There is a consensus on promoting density where appropriate, but some suggesting not intensifying in already established areas. There was a strong preference for avoiding greenfield developments on farmland, instead focusing on intensification and diversification of housing stock.

Many in support of higher density did raise the importance of providing services, amenities, green-space and active mode connections to ensure positive outcomes are achieved. With some pushing for strong requirements on future green-field developments to achieve improved environmental outcomes. Others were not in favour of density, especially when appropriate amenity or infrastructure is not provided.

One submitter (091) supports the continued expansion of Rolleston through further greenfield development to improve residential affordability and industrial land competition but opposes 'green corridors,' citing concerns about restricting growth and impacting property rights.

There is also a general push to protect productive land from urban sprawl, implement greenbelts around larger towns, and create greenways that connect neighbourhoods. Submissions call for connected subdivisions rather than piecemeal developments, with smaller sections in town centres that increase in size towards the outskirts.

Overall, it is considered that the draft of WKTFs appropriately balances the range of perspectives by encouraging density in existing areas while also allowing for greenfield development when appropriate. I therefore do not recommend any changes to draft Outcomes or Directions as a result of the above submissions.

Recommendation

I do not recommend any changes to draft of WKTFs as a result of the above submissions.

5.1.6 Disadvantaged People

Discussion

Submitters including submitter 065, Linda Klok and CCS Disability Action emphasize the need for stronger inclusion of disabled and disadvantaged individuals. Stating that many areas remain inaccessible to disabled people, and without reinforced equity and accessibility measures, these challenges may worsen, especially as the population ages and climate change impacts intensify. Disadvantaged groups—including disabled individuals, younger and older people, those on low incomes, Lesbian, Gay, Bisexual, Trans, Intersex and Queer + (LGBTIQ+) communities, and ethnic minorities—currently face social exclusion and reduced community participation. To address these concerns, CCS Disability Action recommend that the sentence in paragraph 1 of the Spirit of Selwyn "Our places are distinct, liveable, vibrant, resilient and connected; enriching our lives now and into the future" includes the word equitable. It is noted that they referred to changing the vision, however

it is considered that, as the sentence highlighted is in the Spirit of Selwyn, this was an error. Linda recommends also adding “...all our lives” to the sentence. They further recommend that accessibility be added to the “Quality Infrastructure” outcome and that ‘Prosperous People’ include a direction to support disadvantaged and disabled people to access the community/services.

I support the inclusion to the Spirit of Selwyn and further recommend that in the first sentence of paragraph three the wording should be changed to ‘all people’ to reflect that not all barriers to participation relate to the physical built environment. With regards to the objectives and directions, I am of the position that accessibility and inclusiveness are already well incorporated, particularly in Thriving Communities’ directions. I therefore do not recommend any changes to draft Outcomes or Directions as a result of the above submissions.

Recommendations

Amend paragraph 1 on the Vision of Selwyn as follows

“...Our places are equitable, distinct, liveable, vibrant, resilient and connected; enriching all our lives now and into the future...”

Amend paragraph 2 on the Vision of Selwyn as follows

“Our Waikirikiri Ki Tua Future Selwyn is a place where all people feel they belong, are able to connect with one another, share experiences, celebrate our differences and value our heritage...”

5.1.7 Economy

Discussion

Within the submissions that mentioned the economy and jobs there was a consistent call to encourage more businesses to establish within the district, to provide more job opportunities close to where people live, and to provide more goods and services within the district. Some were of the view that we should decrease our reliance on Christchurch City for employment while others suggest improving connections to the city in take advantage of the employment opportunities already present there. There was also a strong call for supporting the rural economy and primary production, though some submitters questioned our economic reliance on industries which produce high GHG emissions.

The draft of WKTFS incorporates the range of views noted above, particularly under “A Productive, Low-Carbon and Diverse Economy. Direction 3 under this outcome promotes the support of a high performance and sustainable rural economy, while direction 2 “decarbonise the economy” and direction 1 under “Living within Environmental Limits” seeks to reduce GHG emissions. The directions under ‘Prosperous People’ and ‘A Productive, Low-Carbon and Diverse Economy’ support growing business and services within the district, while the directions under ‘Sustainable and Accessible Transport’ enable the ongoing connection to Christchurch City. No feedback was received that called for changes to the economic aspects of the plan, other than those addressed in the rural focus section 6.3.1. Further work will be undertaken at the Area Plan stage, which will be informed by these submissions. I therefore do not recommend any changes to draft of WKTFS as a result of the above submissions.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.1.8 Housing

Discussion

Submissions that spoke on housing generally had a strong focus on affordability and housing choice. Affordability was raised in several contexts, including within small town, Lincoln University student accommodation and for those with low-income. Many of comments on housing also linked to density, which are discussed in section 6.1.5. Comments around Council providing Social Housing, accessible housing for those with disability and greater equity for housing were raised.

Direction 6 under 'Liveable Low Carbon Towns' identifies the importance of enabling housing choice and affordability. This is reinforced by Directions 3 'Focus our efforts on communities and areas that experience the greatest inequalities' and 4 'Design safe and welcoming places for all' under Inclusive Communities. The need and suitability of social housing will be addressed in future work programmes.

One submitter also highlighted the need for rural housing. It is unclear whether they are referring to the inclusion of small towns within the district, noting the submitter directly identifies Tai Tapu in several of their points, or housing outside of urban areas, such as farmhouses. Paragraph two of the Urban Form Direction section of the draft WKTFS clarifies that urban form is fundamentally about the built environment in Waikirikir Selwyn, recognising that even our smallest towns and communities that we may not traditionally consider as 'urban' still have and are part of our urban form. It therefore not limited to the largest towns in Selwyn but extends to every settlement in the district. Housing on farmland, while not directly mentioned directly, can be considered to fall under directions such as "Promote out Rural Identity", which is reflected as much in the rural people as it is in the rural landscape.

Those who called for greater housing choice, sought more options for terraced housing and apartments, particularly near to town centres and public transport options to better accessibility for those without the ability to drive, such as the elderly, children, and disabled people. Some submissions opposed providing higher density housing due to perceived negative social and community outcomes. These views largely overlap with 'Urban Form and Sprawl' and have been addressed in that section of this report.

Overall, I am of the view that the draft of WKTFS addresses the views and concerns raised. It is acknowledged that higher density living environments will need to be well designed and considered to ensure positive community outcomes are achieved. I therefore do not recommend any changes to draft of WKTFS as a result of the above submissions.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.1.9 Community Character

Discussion

Community and township character was a strong theme throughout submissions. Submitters had a strong desire to maintain the character of their townships. The preservation of heritage buildings and areas was identified an important approach to achieve this, though some questioned whether heritage was prevalent enough to achieve this in every town. Submitters expressed a strong desire for well-kept and cared for neighbourhoods, with a focus on safety, provision of green spaces, reduction in noise and the ability for people to have their own spaces and privacy. Concern was raised about the ability to create community character, given the range of views and cultures within the district, with some of the view that the character should be determined by the community. I agree that community character needs to come directly from those people within, engagement with individual communities will occur as part of the Area Plan development.

Defining the community character will be undertaken as part of the Area Plan engagement process. The draft of WKTFS with the directions under 'Recognised Communities' addressing the matters raised by the submitters. No direct feedback was received that called for changes to the community character aspects of the plan. I therefore do not recommend any changes to draft of WKTFS as a result of the above submissions.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.1.10 Environmental and Climate Change

Discussion

Several submitters expressed strong support for the environmental outcomes and directions of the draft of WKTFS, with some seeking a stronger emphasis on achieving environmental outcomes. Aspects raised included improved air and water quality, a cleaner Te Waihora| Lake Ellesmere, and increased native planting and canopy cover, especially in urban environments. Submissions were also received in favour of the indicative green corridors to restore native habitats and create safe pathways for recreation.

Climate change and emission reduction were also identified as a key issue by several submitters. Most comments suggested stronger emphasis on emission reduction and resilience to climate change effects. Submitters advocated for more action to promote solar energy, waste reduction, and individual accountability for emissions. One submitter questioned the districts ongoing reliance on high emitting industries such as dairy. A couple of submissions opposed the inclusion of these considerations, arguing against the reality of climate change.

I agree that a strong focus on ghg emissions, climate change resilience and care for the environment are essential to ensure our ongoing prosperity and wellbeing. These principles are interwoven through numerous outcomes and directions, particularly under 'A Healthy and Restored Environment'. Direction 1 "Reduce Greenhouse Gas Emissions", and direction 4 "Protect the life supporting capacity of the natural environment" under 'Living within Environmental Limits' are the strongest examples of

this approach. Promoting solar energy, and waste reduction, are also addressed in directions 3, and 5 of this outcome. Further work will be undertaken on these considerations as part of the Area Plans' development and other future work programmes.

Climate change is one of the most pressing issues faced by people worldwide. It is internationally accepted that the climate is changing due to the increase in greenhouse gases in the atmosphere – with changes observed at a global and regional level. Selwyn Council were one of the earliest signatories to the New Zealand Local Government Leaders' Climate Change Declaration 2017, committing to develop and implement plans to reduce greenhouse gas emissions, to engage with takata whenua, and to support resilience within our local communities. Council has also set its own Climate Change Policy in 2020 to make climate change mitigation and adaptation a core part of our planning and decision making. This commitment has been reflected in the preparation of the draft of WKTFS.

Regarding the inclusion of emission reduction targets and climate change adaptation, I am of the position that these matters have been appropriately incorporated throughout the draft of WKTFS to ensure that they are achieved.

No specific changes to the Spatial Plan have been requested by the above-mentioned submitters. I therefore do not recommend any changes to the draft Spatial Plan as a result of the above submissions.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.2 Organisations' Submissions

Discussion

To avoid repetition and fragmentation of ideas, these are discussed individually in this section.

The Aggregate and Quarry Association's (AQA) submission expressed concern that the draft of WKTFS does not appropriately identify and protect sand and aggregates. I agree that protecting sand and aggregates will continue to be an important concern to support growth, further work will be undertaken at the Area Plan stage to ensure this matter is addressed when deciding on future growth areas. AQA's offer to provide input going forward is acknowledged and will be taken up when preparing the area plans. The draft of WKTFS includes an outcome 'Living within Environmental Limits' which is underpinned by five directions, one of which is 'Conserve Finite Resources'. This direction does go some way to address the use of sand and aggregates, however the use of the term 'conserve' does not acknowledge that these resources can play an important role in the wellbeing of the district. As noted by AQA sands and aggregates will continue to be important resources for roading and the construction sector but will only have value if extracted. I recommend adding "...and manage..." to the direction, to acknowledge the need for extraction and use. 'Manage' also can encompass the protection of these resources from reverse sensitivity effects. I have chosen not to include the word 'protect' in this instance, as 'protect' would suggest the intent to avoid using the resource, which is not the aim.

AgResearch seeks several amendments to the draft of WKTFs to acknowledge the importance of research and education within the district, particularly agricultural, and protect them from reverse sensitivity effects. These changes include amending paragraph one of the Spirit of Selwyn to read "... Our economy is productive and resilient, driven by research, education, innovation and creativity...". They also seek to amend or add several directions to the draft of WKTFs, amend the Urban Form Direction and add to the District Picture, with the aim to support and enable the Crown Research Institutes (CRI) and Lincoln University, and protect research farms' operations from reverse sensitivity. Similarly, Fonterra, while largely supportive of the draft of WKTFs, suggested changes to protect significant industrial activities from inappropriate.

I agree that dairy processing, agricultural research and education are key aspects of the identity and shape of Selwyn District, and that their continued operation will be key to achieving the vision of the WKTFs. Greater direction should be provided to protect significant industrial activities and agricultural research from reverse sensitivity effects of incompatible activities and future urban growth. To address these concerns, I recommend an additional direction under "A Productive, Low-Carbon and Diverse Economy" to read "Protect regionally significant industry and agricultural research from reverse sensitivity effects of increased urban growth and inappropriate activities.". I do not consider it necessary to add the CRI's as key infrastructure in the District Picture, as they are already identified in the Lincoln town discretion in the Town Network and District Picture and by extension the associated research farms.

Fonterra's submission also suggests reducing the Te Ahuka ā-Āhua Tāone | Our Urban Form Direction down as the data to support it is lacking, and either delete the District Picture or retitle Darfield as a 'Strategic rural service town' and reduce its size on the District Picture. They also sought clarity on how the draft of WKTFs interacted with the Greater Christchurch Spatial Plan.

The evidence base for the Urban Form Direction is outlined in the Context and Evidence Base section under Our District, Our Place. It considers the projected population growth, demographic change and history of the townships to inform their future. I consider that this is a suitable level of detail to justify the Urban Form Section in its current form. Within the District Picture, Darfield is appropriately identified as a Strategic Town as it services much of the wider Malvern area. The relationship with the GCSP is outlined in the Strategic Context section of the Context and Evidence Base section.

The Carter Group supports most aspects of the draft of WKTFs, while putting forward several matters for Council to consider. These include that the draft of WKTFs should be mindful of Government changes on housing supply direction, and that while they support the 'doing density well' approach of the draft of WKTFs it is important to ensure this is not prescriptive to allow housing choice. They also request that council recognise the future South Island Rail Freight Hub as Key Infrastructure in the District Picture.

The purpose of the WKTFs, especially the outcomes, is to reflect the views and aspirations of the Selwyn's residents and communities, which are not altered by Government direction. It is acknowledged that the current government has expressed their intent to alter housing policy, however I am of the view that the current outcomes and directions are high-level and robust enough to remain relevant under the anticipated changes. Regarding balancing the direction to promote

density, with allowing housing choice, I agree with the Carter Groups view. The Strategy has sought to balance these needs, with directions that seek to undertake density in a considered approach, to provide for current and future housing needs. I encourage the Carter Group to provide any recommendations they have on how the Strategy could better achieve this when presenting at the hearing. Once the South Island Rail Freight Hub is confirmed further consideration will be given to its inclusion as key infrastructure in the Strategy.

The National Public Health Service – Health New Zealand (NPHS) supports the development of the draft of WKTFS and sees strong alignment between it and NPHS's goals. They go on to provide direction and resources to assist with the implementing the identified objectives and directions, including the development of the Area Plans and Action Plans. They propose the addition of directions that explicitly refers to the need for housing stock to be accessible, healthy and resilient. While I agree that these are important considerations, I am of the position that they are already well incorporated, particularly in 'Thriving Communities' directions, including 'Empower and support communities to enjoy and fully participate in community and civic life', as well as under "Liveable Low Carbon Towns' directions 5. "Promote quality housing" and 7. "Strengthen the resilience of towns to natural hazards and climate change". I therefore do not recommend any changes to the Directions as a result of the above submission.

In Orion's submission they state that one of the crucial services that underpins the wellbeing and prosperity of the people and businesses in the Selwyn District is safe, reliable and resilient electricity distribution. They propose several changes and additions to the strategy including an addition to the Spirit of Selwyn outlining the importance that electricity distribution will play in the coming decades. Other changes include adding additional or reworded directions under several Outcomes as well as several matters that will be taken forward to the Area Plan's preparation.

It is acknowledged that electricity distribution will continue to be a key service for achieving the aspirations of the district. Paragraph two of the Spirit of Selwyn identifies the value of infrastructure, which includes electricity distribution. Infrastructure also includes other services such as internet, 3-waters, waste management and electricity generation which are also key to achieving the vision. It is unclear from Orion's submission as to why electricity distribution should be set apart from these services. I do agree that stronger emphasis should be given to the importance of ensuring that our infrastructure is safe, resilient and reliable. I therefore suggest the inclusion of the word 'sustainable' to succinctly address these values. I also agree with the suggested addition to Direction 1 under 'Sustainable and Accessible Transport' to read "Prioritise and enable sustainable transport options."

Recommendations

Add additional direction under "A Productive, Low-Carbon and Diverse Economy":

"9. Protect key infrastructure and resources from reverse sensitivity effects of urban growth and inappropriate activities."

Amend paragraph 2 on the Vision of Selwyn as follows:

"We embrace new technologies and get ahead of the curve, with sustainable infrastructure and investment unlocking the full potential of Waikirikiriri Selwyn."

Amend Direction 1 under “Sustainable and Accessible Transport” as follows:

“Prioritise and enable sustainable transport options.”

5.3 Vision and Spirit

Submissions

Respondents were asked Question 1 ‘Does the Vision and Spirit of Selwyn describe a future you want for Selwyn and our generations to come?’. A total of 104 submitters responded to this question. The results were 52 agree and 52 disagree.

Table 3 – Responses to survey Question 1 – ‘Does the Vision and Spirit of Selwyn describe a future you want for Selwyn and our generations to come?’

Position	Number of Responses	% of total responses
Agree	52	50%
Disagree.	52	50%

Several of those who agreed also asked for changes to the Vision and Spirit (17 Submissions), while several of those who responded that they didn’t agree focused on specific aspects of the Vision and Spirit (15 submission), rather than them as a whole. One submitter indicated they didn’t agree in Q7 but in their explanation they said that they marked yes.

Table 4 – Breakdown of submissions received to Question 1 - ‘Does the Vision and Spirit of Selwyn describe a future you want for Selwyn and our generations to come?’ incorporating written comments.

Position	Number of Responses	% of total responses
Fully Agree	35	33.7%
Partly Agree	32	30.8%
Fully Disagree	37	35.6%

The main themes of submissions seeking amendments are as follows:

- Affordability (14)
- Use of Te reo and Te ao principles (14 submissions)
- Greater focus on rural communities and rural environment. (9)
- The environment
- Transportation.

The general reasons provided by those submitters who did not support the Spatial Strategy included;

- wasting time and money, too little focus on smaller towns and rural communities,
- confusing or too high language used,
- use of te reo and te ao principles,
- lack of communication with the community,
- not enough strength given to environmental issues,

- more consideration needed for arts and religions,
- better access for disabled people, and
- not doing enough to reduce carbon emissions.

The majority of these matters are addressed in the relevant sub- sections of the General Themes section 6.1 of this report.

5.3.1 Stronger focus on rural communities

Discussion

Several submitters were of the view that the Vision and Spirit were too urban focused and did not give appropriate consideration to smaller townships and rural communities. These submitters were of the view that the largest towns of Rolleston and Lincoln were given undue weighting and that the values and character of small towns and the rural areas were missing. Horticulture NZ proposed that the word 'productive' should be added to the vision to reflect the importance of primary production to domestic food supply, export earnings and climate resilience. They also suggested including wording in the Spirit about the significance of rural areas and the role of rural settlements and villages. This view was echoed by Brain Donnelly and Sally Price.

While many of the aspirations identified in the 'Spirit' are equally as relevant to smaller communities and the rural environment, I agree that the 'spirit' does not speak directly to the importance of small towns and the rural area in terms of character, or primary production value. I therefore agree that there is value in adding wording to the Spirit highlighting the value and character small towns and the rural area.

Recommendations

- Amend Paragraph 1 of the Spirit of Selwyn Section, in the Strategic framework section, as follows:

... Our sustainable and connected urban form sees improved connections between towns, new opportunities and choices for how we live, work and get around. The character of our small towns is cherished, and our rural areas are valued for farming and food production. Our growth is in harmony...

5.3.2 Environment considerations

Discussion

A number of submissions were received that either supported the inclusion and wording around environmental protection and sustainability or sought stronger wording. They emphasized the importance of preserving land for agriculture and enhancing the mauri of te taiao, particularly regarding Te Waihora and the Waikirikiri River. There is appreciation for the focus on mana whenua relationships and environmental sustainability. There was concern that the language used was too vague to ensure that environmental outcomes are achieved. There was also concern that the strategy

doesn't address the loss of native vegetation, the impact of agricultural GHG emissions, and the need for economic diversification in sufficient detail.

The Spirit does identify the protection and care of our environment. As the Spirit is intentionally worded in positive language, it does not speak directly to vegetation loss or emissions, however these matters are sufficiently addressed through matters raised in the Spirit, such as reference to growing in harmony with te taiao (the natural world) and collectively caring for the different aspects of our environment, in paragraph 1 and are weaved through the rest of the Strategy. Directions 1 and 2 under 'Thriving Ecosystems and Biodiversity' seek to protect and restore native vegetation, while direction 1 and 2 of 'A Productive, Low-Carbon and Diverse Economy' address agricultural GHG emissions and the need to decarbonise in general. No specific changes were suggested to either the vision or spirit on how to improve the ability to achieve the environmental aspirations. It is therefore suggested that no changes are made.

Recommendations

We do not recommend any changes to the draft of WKTFS as a result of the above submissions.

5.3.3 General changes

Discussion

Submitter 077 challenges the use of the term 'prosperous' because it is in tension with the principles of liveable and connected. They suggest that terms like "sustainable", "healthy", "equitable" are of greater importance.

These principles are recognised as essential for the district and have been integrated throughout the strategy. The outcome titled "A Regenerative Economy" clarifies the concept of prosperity, incorporating values such as "sustainable," "healthy," and "equitable." It's acknowledged that residents do have financial aspirations, and these should be reflected in the overall vision to help them achieve their individual life goals. It should also be noted that prosperity has been intentionally tied to people rather than the economy as a whole, which could potentially be at the cost of the people.

Submitter Ryan Jones held the view that the term 'liveable' is too vague to be used in the vision but agrees with the focus of prosperous growth. The term 'liveable' is a high-level term that is used in the vision because it incorporates a range of quality of life and wellbeing concepts that are expanded on through the Strategy, including affordable, safe and high amenity. It also encompasses importance of biophysical elements, like air quality, and water quality and quantity. It is therefore considered appropriate for the high-level nature of the vision. It is therefore suggested that no changes are made.

Recommendations

I do not recommend any changes to the draft of WKTFS as a result of the above submissions.

5.4 Framework and Outcomes

Submissions

Respondents were asked Question 2 – ‘Do the Strategic Framework and Outcomes represent your values for the district’s future?’. A total of 106 submitters responded to this question. The results were 53 agree and 53 disagree.

Table 5 – Responses to survey Question 2 – ‘Do the Strategic Framework and Outcomes represent your values for the district’s future?’

Position	Number of Responses	% of total responses
Agree	53	50%
Disagree	53	50%

Of the 53 responses that disagree, 14 responses provided reasons for disagreeing which suggested that the respondents partly agree with the Strategic Framework and Outcomes. Reasons for disagreeing included targeted changes, rewording, additions or a perceived lack of emphasis on transport and/or rural matters.

Table 6 – Breakdown of submissions received to Question 2 - ‘Do the Strategic Framework and Outcomes represent your values for the district’s future?’ incorporating written comments.

Position	Number of Responses	% of total responses
Fully Agree	53	50.0%
Partly Agree	14	13.2%
Fully Disagree	39	36.8%

Of the 39 responses that were assessed as fully disagreeing, 16 respondents disagreed with costs, rates increases and affordability rather than the Strategic Framework directly. 2 respondents disagreed with the inclusion of the reo. A small number of respondents were recorded as disagreeing as they considered that the Strategic Framework and Outcomes did not go far enough on a number such as delivering quality infrastructure, improving transport and reducing greenhouse gas emissions as well as not fully representing the entire cross-section of Selwyn communities.

5.4.1 General changes

Discussion

Orion suggests including the words ‘energy efficient’ into the “Liveable, Low Carbon Towns” outcome. They also suggest several changes or additions to the directions under the “A Productive, Low-Carbon and Diverse Economy”, “Liveable Low Carbon Towns”, and “Sustainable and Accessible Transport” around energy efficiency and supporting a 100% renewable, distributed and flexible electricity system.

It is agreed that a robust electricity system is increasingly important as we transition away from greenhouse gas emitting energy sources and that this will impact numerous outcomes sought by WKTFs. It is noted that the outcomes such as “Living within Environment Limits” addresses these matters, with directions under it, such as “Promote the use of renewable resources over non-renewable resources” addressing the concerns raised in Orion’s submission. Incorporating Orion’s

would result in either repeating or reframing matters already addressed in the existing framework. I therefore do not recommend any changes to the draft of WKTFS as a result of the above submission.

ESAI requests the removal of the word 'Regenerative' from 'A Regenerative Economy' as they view that it suggests that economy is currently stagnate and pessimistic. Suggesting it be replaced with prosperous or flourishing. ESAI also suggests the removal of term Low-Carbon as there are more complexities to greenhouse gas (GHG) emissions than just low carbon. They suggest using 'responsive GHG' instead.

I am of the position that the term 'Regenerative Economy' is appropriate as it is the term used to describe an economic system designed to restore, renew, and revitalize its own sources of energy and materials, rather than depleting them. This aligns with other Outcomes such as 'A Healthy and Restored Environment'. It is acknowledged that there is complexity around our growing understanding of human made greenhouse gas emissions, which extends beyond carbon-based gases. The draft of WKTFS has incorporated this under 'Living within Environmental Limits' with the Direction 'Reduce Greenhouse Gas Emissions'. Furthermore, within the urban context decarbonisation is commonly used to refer to the reduction of all greenhouse gas emissions, with Carbon Equivalence used to compare impacts to a common measure. I am therefore of the position that 'decarbonise' is still the most appropriate term to be understood by the general reader of WKTFS. I therefore do not recommend any changes to the draft of WKTFS as a result of the above submissions

Submitters Lynn Townsend, Robbie McIlraith, and Grant Duncan request that Direction 4 of 'Liveable Low Carbon Towns' be reworded to align with the National Policy Statement – Urban Development (NPS-UD) by adding "at least" to read 'Enable at least sufficient development capacity for housing'. While WKTFS seeks to align with legislative measures, the strategy seeks to be broader than merely mirroring RMA direction. In instance, I consider the addition of 'at least' to be redundant, as the current wording already achieves the direction of the NPS-UD. Therefore, I do not recommend any changes to the draft of WKTFS as a result of the above submissions.

Submitter Sarah Cameron states that the strategic framework and outcomes don't recognize that there are communities with values that differ from the majority view, in particular the outcome of prosperous people doesn't align with their values. The Framework and Outcomes are not hierarchical and are not intended to be imposed. The Outcomes and Directions under "A Great Place to Call Home" are intended to allow freedom for individuals and communities to express their individual cultural views.

NZ Pork propose adding an additional outcome of "Innovative and Sustainable Food and Fibre Production." under either subheading of 'A Healthy and Restored Environment' or 'A Regenerative Economy', with related directions underneath. HortNZ propose a similar Outcome, "A Productive and Adaptable Rural Environment". The outcomes are intended to be broad and high level.

While it is acknowledged that food and fibre production is important for the district, referring to a particular sector within the economy at the Outcomes level is not considered appropriate, noting that other key considerations such as housing are addressed at the directions level. Furthermore, Direction three of "A Productive, Low-Carbon and Diverse Economy" supports "a high performance and

sustainable rural economy” which encompasses the matters raised by NZ Pork and HortNZ. Rural production is further discussed in the Directions section of this report.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.5 Directions

Submissions

Respondents were asked Question 3 (Do you agree with the Directions we all need to take on to achieve the outcomes for Selwyn? In your answer, think about whether there are any Directions missing or that you think should not be there.’ A total of 105 submitters responded to this question. The results were 44 agree and 61 disagree.

Table 7 – Responses to survey Question 3 - Do you agree with the Directions we all need to take on to achieve the outcomes for Selwyn?

Position	Number of Responses	% of total responses
Agree	44	42%
Disagree	61	57.6%

Of the 61 responses that disagree, 10 responses provided reasons for disagreeing which suggested that the respondents partly agree with the Directions. Reasons for disagreeing included suggested targeted changes to the Directions, the inclusion of new Directions, amendments to the existing Directions, or encouraging greater emphasis on a particular Directions such as productive land, food production, rural economy, land use change, reverse sensitivity, core services, freshwater, safety, transport, disabled people, housing and rural identity.

Table 8 – Breakdown of submissions received to Question 3 ‘- Do you agree with the Directions we all need to take on to achieve the outcomes for Selwyn? Incorporating written comments.

Position	Number of Responses	% of total responses
Fully Agree	44	42%
Partly Agree	10	9.4%
Fully Disagree	51	48.1%

Of the 51 responses that were assessed as fully disagreeing, 18 respondents disagreed with costs, increases to rates, the level of rates and affordability in a more general sense rather than the Directions in the Strategic Framework specifically, these are addressed in sections 5.1.2 Council Focus and 5.9.1 Outside of Scope. Of the 51 responses that were assessed as fully disagreeing, 3 respondents were against the inclusion of te reo and te ao Māori more generally. Of the 51 responses that were assessed as fully disagreeing, 3 respondents disagreed due to a lack of consultation and/or feeling that views would be ignored by Council.

6 submitters that disagreed provided reasons that focused on particular issues and/ opportunities that were not specifically attached to a particular direction, and it would be too presumptuous to assess

that their feedback supported particular directions after they had answered ‘no’ to the question. The feedback from the submitters included a need to slow growth so that our infrastructure can catch up, the need for passenger rail, the need to consider a wider cross-section of communities in Selwyn including rural areas, improving accessibility particularly in rural areas, the need for urban boundaries for our townships, the need for more amenities and a request to remove chlorine from the water supply.

5.5.1 General changes

Discussion

Most of the submissions that spoke directly to the directions were addressed in the General Themes section (6.1) and Organisations’ Submissions section (6.2). Key themes that did emerge were around community needs, housing, transport, and environmental sustainability. Some submitters also indicated that they wished to see certain Directions prioritised over others.

A conscious decision was made to not create the Directions with a clear hierarchy as they are intended to be considered in a wide range of circumstances and therefore need to be agile enough to remain informative. While the strength of the wording used in the directions can provide some element of prioritization, refraining from explicitly prioritizing certain direction will ensure that decisions are made with consideration given to all relevant directions. This will help to prevent unintended consequences from occurring and allow for more balanced decision making.

Submitter Nicholas Allan Kirk puts forward prioritising directions which seek to maintain and restore the environment, and those regarding the wellbeing of Selwyn citizens, while submitter Keith Morrison requests that a direction taken to enable people to live simply. I consider that the draft Directions do cover the matter raised by these submitters, with all the Directions intending to improve wellbeing, those under A Healthy and Restored Environment improving environmental health and Inclusive Communities valuing the range of lived experiences.

HortNZ support the Directions including a “A Rich and Diverse Land”, “Healthy Water” and “A Productive, Low-Carbon and Diverse Economy”. However, they consider that the draft of WKTFs would be improved by including a new Direction that draws together the matters particularly relevant to rural Selwyn.

As noted by HortNZ, many of the directions do speak to rural Selwyn, including, “Support a high performance and sustainable rural economy”, “Protect highly productive land for land-based primary production”, and “Promote our rural identity”. I consider that rural area matters have been appropriately incorporated into the directions and do not recommend any changes to the draft of WKTFs as a result of the above submission.

The following list covers submissions points that are appropriately encompassed within existing direction.

Submission Point	Most Related Direction
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Provide a greater scope for the arts	Recognised Communities - Celebrate our local arts and traditions
Retain water races	Healthy Water - Protect and restore the mana and mauri of water; Recognise the interconnectedness of the blue network; and Prioritise the health and wellbeing of water
Make room for community gardens	Covers various including: Resilient Communities - Focus on place-based solutions and the needs of local communities; and Empower collective action, responsibility and community-led initiatives. Thriving Communities - Empower and support communities to enjoy and fully participate in community and civic life; and Support and encourage our communities to lead healthy, active and fulfilling lives.
Reduce amount of domestic waste	Living within Environmental Limits - Reduce waste and promote circular practices
Incorporate native plantings into all new developments.	Thriving Ecosystems & Biodiversity - Protect and maintain indigenous biodiversity; and Restore habitats and ecosystems A Rich and Diverse Land - Green our urban environment
More meeting places for people to connect	Thriving Communities - Provide opportunities for social connection and building relationships
Provide more community gardens, libraries	Thriving Communities - Provide community spaces and facilities responsive to the needs of present and future generation
Improve community connection, cafes with playgrounds. Workshops for parents to learn parenting skills. Music play areas.	Inclusive Communities - Design safe and welcoming places for all; Foster a sense of belonging and connection

Recommendation

I do not recommend any changes to draft of WKTFs as a result of the above submissions.

5.6 Urban Form Direction (Movement and Place)

Submissions

Respondents were asked Question 5 – ‘Have we captured what is most important to you about the way we get around (movement), and where we live and spend time (place) in our Urban Form Direction?’

A total of 105 submitters responded to this question. The results were 44 agree and 61 disagree.

Table 9 – Responses to survey Question 5 - Do you agree with the Directions we all need to take on to achieve the outcomes for Selwyn?

Position	Number of Responses	% of total responses
Agree	40	38%
Disagree	65	62%

Of the 66 respondents that disagree, 8 respondents did not provide further reasoning and were therefore considered as fully disagreeing. Of the 66 respondents that disagree, 10 respondents provided further reasoning for fully disagreeing with the Urban Form Direction. The Waihora Ellesmere Trust disagreed as there was no neutral option for the question but indicated that they do not have a specific position on the Urban Form Direction. Another respondent that disagreed provided further comment that they had not considered the Urban Form Direction. Another respondent that disagreed provided further comment that they needed more time/further consultation to provide sufficient feedback. These 3 respondents have been recorded as Neutral / No Position in the table below.

The remaining 47 respondents that disagreed with the Urban Form Direction included comments and/or reasoning that sought to amend, strengthen or refocus the Urban Form Direction on particular aspects of movement and place.

Table 10 – Breakdown of submissions received to Question 5 - ‘Have we captured what is most important to you about the way we get around (movement), and where we live and spend time (place) in our Urban Form Direction?’ Incorporating written comments.

Position	Number of Responses	% of total responses
Fully Agree	40	38%
Partly Agree	47	44.8%
Fully Disagree	16	15.2
Neutral / No Position	3	2.9%

The analysis below outlines the reasons for which a respondent disagrees in part or partly agrees (used interchangeably). Some of the 47 respondents provided more than one reasons and are therefore counted more than once where applicable.

Of the remaining 47 respondents that partly agree, 9 respondents indicated that they disagreed with the direction due to there not being enough focus on rural transport needs and options. Similarly, 6 of the remaining 47 respondents indicated that they disagreed in part due to there not being enough recognition of the wider community (other than rural) which included a need for a focus on disabled people, older persons, children and lower-socio economic groups.

Of the remaining 47 respondents that partly agree, 12 respondents considered that ‘Movement’ aspect of the Urban Form Direction should refocus on ‘roading’ either by improving the quality of the roading network (maintenance, renewals and repairs), improving the capacity of transport network

(upgrades), improvements to the efficiency of the transport network (higher speed limits and/or bypasses) and improving the safety of the transport network.

Of the remaining 47 respondents that partly agree, 14 respondents indicated that they disagreed with the direction as they considered it did not go far enough to support improved public transport, whether it was noting a need for more explicit connection to Christchurch City, specific destinations such as the Airport or to areas outside Selwyn such as Amberley or Ashburton, or better connections for particular towns, the need for MRT, the need for passenger rail, or the need for improved road-based public transport including bus services. Of the remaining 47 respondents that partly agree, 4 respondents indicated that they disagreed with the direction as they considered it did not go far enough on providing for cycling or cycleways.

Of remaining 47 respondents that disagree, 6 respondents indicated that they disagreed with the direction as they considered it did not go far enough to limit urban sprawl, greenfield expansion or another similar term. Two of the remaining 47 respondents that partly agree, considered that the Urban Form Direction needed to provide greater details including specific inclusion of infrastructure.

Similarly, 7 respondents indicated that they disagreed with the direction providing further details around preferred urban form such as limiting the growth of specific towns or concentrating the growth to particular areas instead of others.

5.6.1 General changes

Discussion

Lynn Townsend seeks that in the Lincoln pop-up description in the Town Network, the term 'commercial' be replaced with the word 'business' to read: "... support a broader range of commercial business activity to support population growth..." This is to encompass a wider range of activities, such as industrial.

I agree that the term 'business' would better encompass the types of activities supported, in particular, it more clearly including industrial activities. It also separates it from being related exclusively to the commercial zones in the District Plan, which focus on town centres and retail areas. I therefore recommend that the pop-up description is amended to reflect the submission of Ms Townsend.

Ms Townsend also seeks further clarity on the justification of Lincoln being described as a Net Zero Town in the Town Network. This reflects the existing environmental focus of Lincoln, through the related education and research undertaken by Lincoln University and AgResearch, as well as the strong community support, such as from Lincoln Envirotown Trust. Further work and community engagement will be undertaken at the Area Plan and Action Plan stages to determine appropriate approaches to achieve the net-zero ambition.

Submitters Robbie McGrath and Grant Duncan state that they are supportive of the Urban Form, noting that Intensification and greenfield development both contribute to a sustainable Selwyn. They caution that limiting greenfield development is not a viable approach to urban growth management and leads to affordability and supply issues. They both suggests sites they believe are appropriate for

future greenfield development. The draft of WKTFS does not preclude greenfield growth and acknowledges that it will continue to occur where it is deemed an appropriate approach, is an efficient use of land and is at the right scale, mix and density. The draft of WKTFS does not identify future growth areas. This work will be undertaken at the Area Plan levels, and any plan changes to these areas will be required to show that they are appropriately scaled and designed, through the usual plan change process. Identifying growth areas at this stage would be inappropriate as they appropriate assessments of demand and land have not been undertaken.

Recommendations

Amend the pop-up description of the Lincoln township as follows:

“...Lincoln has the opportunity to support a broader range of ~~commercial~~ business activity to support population growth...”

5.7 District Picture

Submissions

Respondents were asked Question 7 - ‘Do you think the District Picture includes all the important information needed to guide our district’s growth and change in the future? In your answer, think about what you do and do not support, and what you think might be missing that should be in.’

A total of 104 submitters responded to this question. The results were 36 agree and 68 disagree.

Table 11 – Responses to survey Question 7 - ‘Do you think the District Picture includes all the important information needed to guide our district’s growth and change in the future?’

Position	Number of Responses	% of total responses
Agree	36	34.3%
Disagree	68	64.8%

Of the 68 respondents that disagree, 7 respondents did not provide further reasoning and are therefore incorporated within the figure below as fully disagreeing.

Of the 68 respondents that disagree, 9 respondents provided further comments that they were either unsure, did not have a position on the District Picture or had not considered the map, or needed more time/further consultation to provide sufficient feedback. These 9 respondents have been recorded as Unsure / Neutral / No Position in the table below.

Of the 68 responses that disagree, 10 respondents disagreed with costs, increases to rates, the level of rates and affordability in a more general sense rather than the District Picture specifically. These 10 respondents are still recorded below as fully disagreeing with the District Picture.

Of the remaining 59 respondents, 3 respondents included reasons for disagreeing that were not specifically related to the District Picture. These reasons for disagreeing related to the representation

review, nitrates in drinking water and amending the Wastewater Bylaw. These 3 respondents are still recorded below as fully disagreeing with the District Picture.

Of the remaining 56 respondents, 12 respondents specifically mentioned that they did not support the District Picture stating that the District Picture was unhelpful, unclear, too vague, too complex, difficult to use, could be simplified, and/or were unsure of what the District Picture was trying to achieve. Another 17 respondents had indicated that they disagreed, but their reasons included additions, changes, areas to provide greater focus on and/or mapped elements to emphasise. These 17 respondents were determined as partly agreeing.

Table 12 – Breakdown of submissions received to Question 7 - ‘Do you think the District Picture includes all the important information needed to guide our district’s growth and change in the future? Incorporating written comments.

Position	Number of Responses	% of total responses
Fully Agree	36	34.3%
Partly Agree	17	16.2%
Fully Disagree	42	40%
Unsure / Neutral / No Position	9	8.6%

5.7.1 General changes

Discussion

A number of submitters raised questions about the level of information presented in the District Picture. Views varied on whether there was too much information presented or too little. Those who felt there was too much information were concerned that it made the maps complex and not easy to digest. Those who felt that there was too little information were of the view that certain additional layers were needed. These included additional inter-township road connections, cultural and historical locations, soil classifications, and greater more rural direction, particularly for primary production.

The aim of the District Picture is to provide high-level direction for the district. The maps therefore limit the information it provides to those matters that will have an impact at the larger scale. It is for this reason that historic locations are not included or why only the main roading connections are identified. These matters will be considered at the finer grain level of the Area Plans. It is noted that the soil classifications are identified under ‘Land Use Capability’ but are turned off as default in order to not overload the amount of information shown upon opening. Regarding rural production, layers such as the soil classification, fresh water, and key constraints all provide information. If there are other that can inform the primary production at the high-level, it is encouraged that submitters provide council further clarity at the hearings.

Other submitters highlighted that little information was provided on how the District Picture is to be implemented. The District Picture does not seek to outline how the directions identified are to be implemented as further work and consultation is required before this is appropriate. Implementation will occur at the later stages of the Area Plans and Action Plan.

AQA's submission expressed concern that the draft of WKTFS does not appropriately identify and protect sand and aggregates. I agree that protecting sand and aggregates will continue to be an important concern to support growth, further work will be undertaken at the Area Plan stage to ensure this matter is addressed when deciding on future growth areas. AQA's offer to provide input going forward is acknowledged and will be taken up when preparing the Area Plans. The draft of WKTFS includes an outcome 'Living within Environmental Limits' which is underpinned by five directions, one of which is 'Conserve Finite Resources'. In my view, this direction in WKTFS sufficiently recognises the finite natural and physical resource which encompasses minerals.

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.8 Township Network

Submissions

Respondents were asked Q8 'Does the Township Network reflect your views on how our places could change in the future?'.

A total of 101 submitters responded to this question. The results were 39 agree and 62 disagree.

Table 13 – Responses to survey Question 8 - 'Does the Township Network reflect your views on how our places could change in the future?'

Position	Number of Responses	% of total responses
Agree	39	38.6%
Disagree	62	61.4%

Of the 62 respondents that disagree, 10 respondents did not provide further reasoning and were therefore incorporated within the figure below as fully disagreeing.

Of the 62 respondents that disagree, 7 provided further comments that they were either unsure, did not have a position on Township Network, requested further consultation, were not clear on the question and/or were unable to access the Township Network. These have been recorded as Unsure / Neutral in the table below.

Of the 62 responses that disagree, 4 respondents disagreed with costs, increases to rates, the level of rates and affordability in a more general sense rather than specific aspects of the Township Network. These 4 respondents are still recorded below as fully disagreeing with the Township Network.

Of the 62 respondents that disagree, 2 respondents provided further comments that were related to other processes; the reo names for wards and removing chlorine from the water supply. These 2 respondents are still recorded below as fully disagreeing with the Township Network.

Of the 62 respondents that disagree, 13 respondents provided further comments that were related to specific towns in the Township Network. 5 respondents mentioned Rolleston, 4 mentioned Lincoln, 1

mentioned both Darfield and Rolleston, 1 mentioned both Rolleston and West Melton, 1 mentioned Tai Tapu and 1 mentioned both West Melton and Prebbleton.

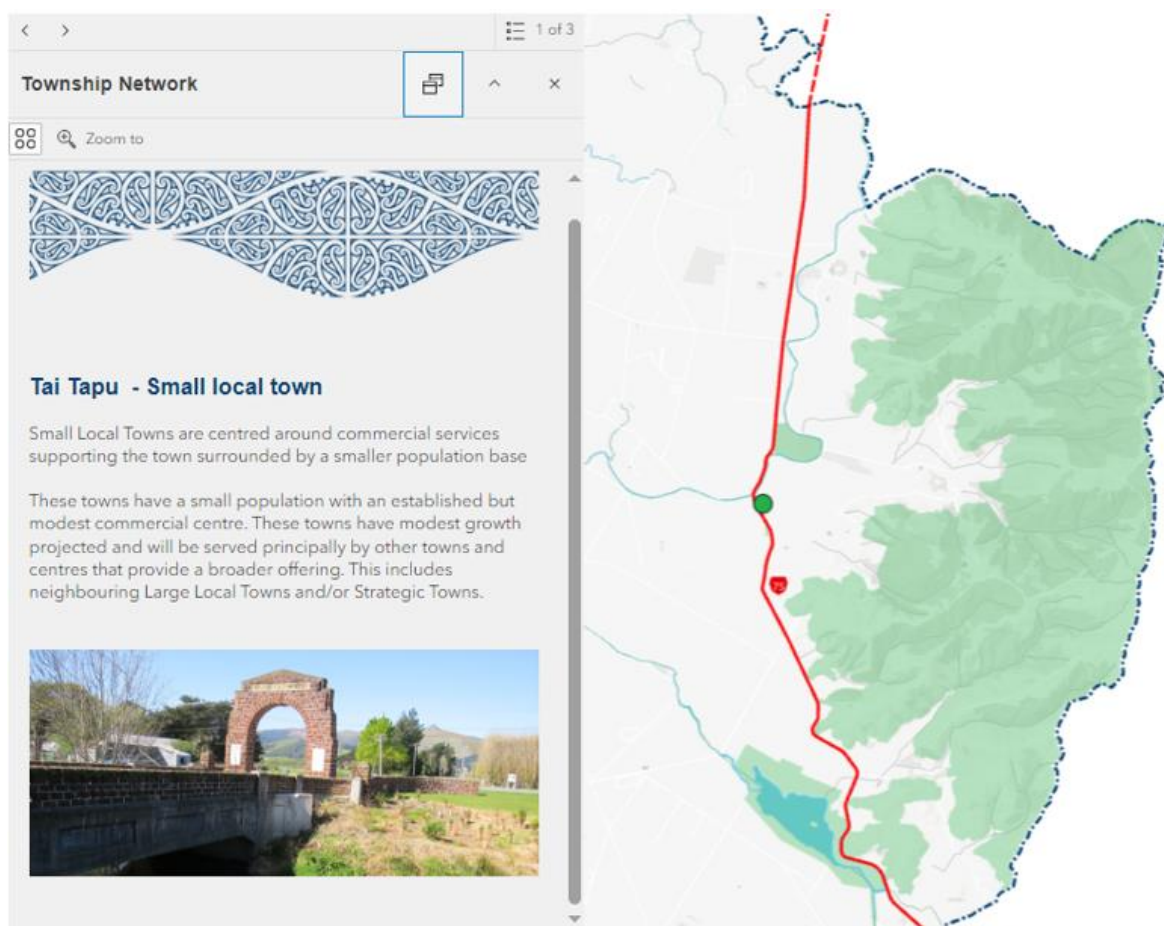
Of the 6 responses that reference Rolleston, 3 consider that the Township Network is too Rolleston-centric, 2 consider that Rolleston needs to have better consideration of its future direction of growth, 1 respondent considers that Rolleston as the hub of the Selwyn District needs better connections with other towns, specifically mentioning Darfield, and 1 submitter considered that more careful planning of the growth of Rolleston is needed as the existing town cannot cope.

Of the 4 responses that reference Lincoln, 1 respondent considers that Lincoln should not grow anymore as the existing town cannot cope, 1 respondent considers that future growth of Lincoln must be supported by shops, services and parks so that things are close to where people live so they do not have to travel as far and cause traffic, 1 respondent was unclear what the 'education/net-zero centre' title meant for Lincoln in the future and how that relates to housing as Lincoln needs more apartments in the town and near the university, but also has to appeal to those who want to live rurally with stand-alone housing. Another respondent was also unclear on what the 'education/net-zero centre' title meant for Lincoln in the future requesting that more explanation and consideration needs to be given to what this will mean in practice and potential implications for both business and residents. The same submitter identified that there is no business zoning at Lincoln other than the town centre and university/research institute zones and that some industrial/further research type zoning in different ownership to the Crown Institutes and University is essential to support this sustainable and carbon friendly growth of Lincoln, recommending land at northwest Lincoln (Tancreds/Springs Road).

1 respondent noted that Darfield should have better connections to Rolleston (also mentioned above under Rolleston responses). Another submitter considered that Darfield will have a strategic role in servicing the rural community but consider that the 'Strategic Town' title is misleading (particularly in the context of Greater Christchurch) and a more appropriate title (if the Township Network is retained) would be Strategic Rural Service Town.

1 respondent asked for the inclusion of Tai Tapu in the Township Network and on the District Picture outlining that the town is the gateway to Banks Peninsula. Although the consultation document does not display each town in the township network, Tai Tapu is included in the Township Network as a 'Small Local Town' and is displayed on the District Picture.

Figure 8 – Position of Tai Tapu within the Township Network and on the District Picture in the draft of WKTFs



1 respondent noted that West Melton and Prebbleton are identified as large local towns where there will be significant further housing growth and supporting business development which is consistent with the Prebbleton status in Greater Christchurch Spatial Plan as a locally important urban centre/town.

Of the 62 respondents that disagree, 3 respondents did not mention specific towns by name, but identified smaller towns and/or rural areas must not be overlooked and given greater consideration in the township network.

Of the 62 respondents that disagree, 14 respondents provided further comments and reasons for their disagreement. These respondents disagreed with parts/aspects of the Township Network and suggested amendments, greater emphasis on certain aspects and/or urged greater consideration of particular matters. The reasons typically mentioned better transport connections, enabling businesses to operate, more affordable homes, greater provision of services to support growth and/or getting the right housing typologies for the towns.

These 14 respondents were determined as partly agreeing.

Table 14 – Question 8 - ‘Does the Township Network reflect your views on how our places could change in the future?’ Incorporating written comments.

Position	Number of Responses	% of total responses
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Fully Agree	39	61.4%
Partly Agree	14	13.9%
Fully Disagree	41	40.6%
Unsure / Neutral	7	6.9%

Table 14 – Question 8 - ‘Does the Township Network reflect your views on how our places could change in the future?’ Incorporating written comments.

5.8.1 General changes

Discussion

There is a general consensus that Rolleston will continue to receive the most growth in the district, both in terms of population and employment. Therefore, it is important that it continues to develop its identity as well as improved amenities and services.

There are mixed views on how townships should grow, with some wanting growth enabled in the smaller townships, while others wish them to remain at their existing scale and character. There are also competing views on whether growth should be up or out. Further engagement will be undertaken at the Area Plan stage where the approach to individual townships can be agreed.

The bulk of the comments raised in this section have been addressed in previous sections of this report

Recommendation

I do not recommend any changes to draft of WKTFS as a result of the above submissions.

5.9 Other Feedback

This section considers submission points coded to ‘Other Feedback - General’.

A total of 76 submission points were coded to 10 - Other feedback - General. 27 submissions were generally in support, 12 submission points were opposed, while 37 did not specify support or opposition. Many of the comments in this section do not request amendments to the GCSP.

5.9.1 Outside of Scope

The submission points below do not seek any specific changes to the draft of WKTFS, speak to matters beyond the scope of this draft of WKTFS or are very general so that it is not clear whether any changes are sought. Some submitters in this category may wish to clarify the relief they seek at the hearings.

Issues raised:

- Council commits to listening to feedback from the Community
- 10-acre blocks to be able to be subdivided to 5-acre blocks
- Ecological overshoot will destroy society so planning for growth is not an option

- Frustration over inability to live on undersized rural lot
- Strategy is a lot of waffle
- Remove Chlorine from drinking water
- Objections to high rate rises
- Doesn't understand what the vision and spirit of Selwyn is
- The "Vision and Spirit" appears to be heavily race-based and pandering to the corrupted version of the Treaty of Waitangi.
- Historic planning has been poor, leading to loss of rural land and rural community feel.
- Ministry of Ed should bring a school to Prebbleton
- A wheelchair swing outside the library
- Improve road safety for turning onto Robinsons Road and widen the road.
- Stick to the very basics.
- The timeline is too short for Major building projects.
- there is no swimming pool in Prebbleton
- Civilization in 50/100 years' time will be completely different from now so we can't describe it in today's terms.
- Drop the Climate Change lies from the plan.
- Map isn't useful
- Concerned that not considering pending social, economic and climate situations. Consider " Navigating New Horizons" report
- Greater police presence and crime prevention.
- Remove Nitrates from our water

Response to submissions

5.9.2 Area Plan and Action Plan related comments

The Submissions points below raised matters that were outside the scope of WKTFs but are relevant to the Area Plans and Action Plans, being the next stages of Waikirikiri Ki Tua Future Selwyn. These matters will be brought forward for consideration at that stage.

- Inner Plain Zoning needs to change.
- Provide opportunity for religious zones
- Rezoning land, growth areas, the direction of future growth

5.9.3 Usability of WKTFs

Several submitters raised concerns around the usability of the draft of WKTFs. This covered issue with both the content and the online platform.

Issues with usability that were raised included:

- Struggling with the ability to move between sections of the draft of WKTFs.
- Clarity on how to find the Outcomes and Directions
- Issues with performance, including loading maps and graphs, particularly on mobile devices.

The online style of WKTFS is a new approach to the presentation of a Council's strategic document. This has resulted in novel challenges including working within limitations of the software used. It is acknowledged that navigation through the draft of WKTFS is currently not always smooth, and more work needs to be done to ensure a high level of usability. Likewise, that responsiveness and load times are not to an appropriate standard. Work is continuing to enhance the users' experience and work arounds are being implemented to address the software limitations. This work will be able to continue, which is a benefit of the 'live online strategy' approach taken. This will include fixing any spelling errors or case selection. All changes will be assessed to ensure that they do not alter the content of WKTFS, only the form. Any updates that do affect the content will be brought to Council for consideration before changes to WKTFS are made.

It is noted that at the start of the consultation process the directions under 'Quality Infrastructure' were repeated from those in 'Sustainable and Accessible Transport', which was noted by a couple of submitters. This was amended once we were aware of the error.

Some submitters indicated that the digital capabilities of the draft of WKTFS were not something that were used to, found easy to use, and/or considered were all that helpful. Other submitters considered that the information and content of the draft of WKTFS in this format was helpful, insightful, innovative and useful. My recommendation is that WKTFS should remain in a digital format and that the consultation document that summarises the key information of the draft of WKTFS should be repurposed as a summary of WKTFS to present all the key information in a way that is accessible to ensure that there is non-digital access to WKTFS.

6. Appendix 1 - Reporting Officer Recommendations

6.1.1 Appendix 1 – Reporting Officer Recommendations

Ref.	Strategy Section	Recommended change	Report Section ref.
1.	Whole of WKTFS	Amend all instances of the wording “Outcomes and Directions” within the draft of WKTFS as follows “Outcomes, <u>Supporting Outcomes</u> and Directions”	5.1.1
2.	Strategic Context	Insert below ‘How Does Waikirikiri Ki Tua Future Selwyn Fit Within Our Strategic Context’ as follows <u>“Implementation</u> <u>Waikirikiri Ki Kua will shape and inform all decisions and investment that Council makes. This includes guiding plans, policies, bylaws, direction and guidance. The next step is to develop Area Plans, which will provide more detailed information and direction on future growth and development of the district. The projects contained within the Area Plans will be implemented through subsequent Long-Term Plans. As Area Plans are spatial plans, non-spatial actions will be identified and implemented through other instruments, including changes to the District Plan and/or non-statutory LGA plans and policies. The Area Plans and non-spatial actions will be developed with consultation with the community.”</u>	5.1.1
3.	Strategy Framework	Insert directly before ‘A great Place to Call Home’ a title and description as follows <u>“Outcomes, Supporting Outcomes and Directions</u> <u>Below are the four main outcomes that seek to achieve the Vision and Spirit of Selwyn. Each of these main outcomes is supported by various supporting outcomes, which in turn, contain directions that describe what needs to be done in order for that outcome to be achieved.”</u>	5.1.1
4.	Strategy Framework	Develop and incorporate a short code system for the outcomes, supporting outcomes and directions.	5.1.1
5.	Strategy Framework	Amend paragraph 1 on the Vision of Selwyn as follows “...Our places are <u>equitable</u> , distinct, liveable, vibrant, resilient and connected; enriching <u>all our</u> lives now and into the future...”	5.1.6

6.	Strategy Framework	Amend Paragraph 1 of the Spirit of Selwyn Section, in the Strategic framework section, as follows: “... Our sustainable and connected urban form sees improved connections between towns, new opportunities and choices for how we live, work and get around. <u>The character of our small towns is cherished, and our rural areas are valued for farming and food production.</u> Our growth is in harmony...”	5.3.1
7.	Strategy Framework	Amend paragraph 2 on the Vision of Selwyn as follows: “Our Waikirikiri Ki Tua Future Selwyn is a place where <u>all</u> people feel they belong, are able to connect with one another, share experiences, celebrate our differences and value our heritage...”	5.1.6
8.	Strategy Framework	Amend paragraph 2 on the Vision of Selwyn as follows: “We embrace new technologies and get ahead of the curve, with <u>sustainable</u> infrastructure and investment unlocking the full potential of Waikirikiri Selwyn.”	5.2
9.	Strategy Framework	Add additional direction under “A Productive, Low-Carbon and Diverse Economy”: <u>“9. Protect regionally significant industry and agricultural research from reverse sensitivity effects of increased urban growth and inappropriate activities.”</u>	5.2
10.	Strategy Framework	Amend Direction 1 under “Sustainable and Accessible Transport” as follows 2. Conserve <u>and manage</u> Finite Resources	5.2
11.	Strategy Framework	Amend Direction 1 under “Sustainable and Accessible Transport” as follows: “1. Prioritise <u>and enable</u> sustainable transport options.”	5.2
12.	Urban Form Direction and District Picture.	Amend the pop-up description of the Lincoln township as follows: “...Lincoln has the opportunity to support a broader range of commercial <u>business</u> activity to support population growth...”	5.6.1
13.	Key Terms	Develop and insert definitions of the terms used within WKTF	5.1.3