REPORT

TO: Representation Review Subcommittee

FOR: 11 August 2021

FROM: Deputy Electoral Officer

DATE: 10 August 2021

SUBJECT: REPRESENTATION REVIEW: SUPPLEMENTARY

DISCUSSION DOCUMENT - COMMUNITY BOARDS

RECOMMENDATION

(a) That the Representation Review Subcommittee receive the report;

(b) That the Subcommittee considers options for the future of community boards, as part of its recommendation to the Council on representation arrangements.

1. PURPOSE

The purpose of this report is to provide the subcommittee with information on possible options for community boards, as part of its consideration of an Initial Proposal for consultation.

2. BACKGROUND

Councils undertaking a representation review must give consideration to whether community boards are appropriate to provide fair and effective representation for individuals and communities in its district.

The representation review provides a process for a territorial authority to propose the constitution of new boards, alterations to existing boards, or disestablishment of existing boards.

The principles of fair and effective representation, and the requirements of the +/- 10% rule apply to community boards as they do to wards.

Local Government Commission guidelines for reviewing community boards, and statutory provisions, are attached at Appendix 1.

For further information on the status and role of community boards, including powers and delegations, see the report to the Subcommittee meeting of 23 June 2021.

3. PRELIMINARY CONSULTATION

A separate report to this Subcommittee meeting sets out the findings from nonstatutory preliminary consultation undertaken to seek community feedback on four options for future electoral arrangements.

These were:

- Option 1: Four wards, 10 councillors
- Option 2: Three wards (Springs/Ellesmere combined), 10 councillors
- Option 3: Three wards (Springs/Ellesmere combined), 9 councillors
- Option 4: Four wards, 7 councillors

No specific community board options were presented in the preliminary consultation. The Subcommittee instead agreed to include a general question asking respondents to indicate whether they would like to have a community board in their ward.

Detailed findings are presented in the separate report.

- Overall 62% of respondents favoured having community boards compared to 38% not.
- Respondents who selected Option 2 (3 wards, 10 councillors) had the highest level of preference for community boards.
- A majority of respondents in Malvern desire a community board, while only slightly more respondents in Selwyn Central desire a community board than not.
- If a four-ward option is chosen, then respondents in Springs desired a community board, while those in Ellesmere do not.
- A greater number of respondents who selected a three-ward option wanted a community board but not significantly.

If the Subcommittee decide to maintain or create new community boards then the Subcommittee must recommend the name of the community board, subdivisions and number of elected community board representatives.

Options for possible subdivisions for the Malvern Ward, under options 1 and 2, will be tabled for the Subcommittee's consideration at the meeting.

4. COMMUNITY BOARD OPTIONS

An analysis of community board subdivisions has been carried out for Options 1 and 2 with the options noted below.

Option 1: 4 wards with 10 councillors

Option 1A. No Community Boards

Option 1 is very similar to the current representation arrangements with the main change being the reduction of one councillor.

With the Malvern ward currently having a community board, removing the community board may increase the workload of the Malvern councillors. This in turn could be expected to reduce ratepayers' access to elected members. In practice, however, Malvern councillors could expect assistance from district councillors and in addition ratepayers may directly contact a councillor from outside their ward which may offset some of the potential increase in workload.

Option 1B: One community board 3 subdivisions 8 members

Under option 1B the Malvern community board would be retained. However, consideration is required to determine whether the current Malvern community board should remain subdivided into the Hawkins and Tawera subdivisions and whether the current five community board members is appropriate.

The decision to subdivide is essentially made by determining whether there are different communities of interest that would be best represented by members being elected from their local area. This in turn will determine the number of elected members as the +/- 10% rule must be complied with.

With Option 1 proposing to extend the Malvern ward to include the urban area of West Melton and its surrounds the ward would see an increase of 5,450 people and the inclusion of another community of interest.

West Melton and its surrounds are of similar size to the current Hawkins subdivision so a new subdivision would be a natural fit. To ensure the +/- 10% rule was met the new subdivision would include three community board members bringing the total elected community board members in the Malvern ward to eight.

See Map: Option 1B – Malvern Ward, 3 Subdivisions, 8 members

Ward	Subdivisions	Community board members
Malvern	Tawera	2
	Hawkins	3
	West Melton	3
Total	3	8

				Difference
			Population	from
Subdivisions	Population	Members	per Member	Quota
Tawera	3580	2	1790	-4%
Hawkins	5450	3	1817	-2%
West Melton	5870	3	1957	5%
	14900	8	1863	

A total of eight members on a community board may be considered larger than an ideal size, so an option has also been developed which reduces the number of representatives to a total of five, achieved by moving Sheffield into the Hawkins subdivision.

Option 1C: One community board 3 subdivisions 5 members

See Map: Option 1C - Malvern Ward, 3 Subdivisions, 5 members

Ward	Subdivisions	Community board members
Malvern	Tawera	1
	Hawkins	2
	West Melton	2
Total	3	5

			Population	Difference	
			per	from	
Subdivision	Population	Members	Member	Quota	
Tawera	3030	1	3030	2%	
Hawkins	6000	2	3000	1%	
West Melton	5870	2	2935	-2%	
	14900	5	2980		

Option 2: 3 Wards with 10 Councillors (Ellesmere and Springs combined)

Option 2A. No community boards

The comments made in Option 1A are equally applicable for Option 2A.

Malvern

Option 2B: One community board 2 subdivisions 5 members

As the majority of West Melton will remain in the Selwyn Central ward, it is reasonable to continue with the status quo of 2 subdivisions in the Malvern Ward. Boundary changes are required however to ensure the +/- 10% Rule is complied with.

See Map: Option 2B - Malvern Ward, 2 Subdivisions, 5 members

Ward	Subdivisions	Community board members
Malvern	Tawera	2
	Hawkins	3
Total	2	5

Subdivisions	Population	Members	Population per Member	Difference from Quota
Subdivisions	Population	Members	Member	Quota
Hawkins	5100	2	2550	-8%
Tawera	8780	3	2927	5%
	13880	5	2776	

Springs and Ellesmere

Option 2C: New community board 2 subdivisions 4 members

The Subcommittee may also wish to consider options for a community board in a combined Springs-Ellesmere ward, should that be considered as an option for the Initial Proposal.

Using the existing Ellesmere/Springs boundary would generate one representative from the Ellesmere subdivision and three representatives from the Springs subdivision.

See Map: Option 2C, Springs-Ellesmere Ward, 2 Subdivisions, 4 members

Ward	Subdivisions	Community board members
Springs-Ellesmere	Dunsandel/Leeston	1
	Lincoln/Prebbleton	3
Total	2	4

Subdivisions	Population	Members	Population per Member	Difference from Quota
Dunsandel/Leeston	7060	1	7060	3%
Lincoln/Prebbleton	20430	3	6810	-1%
	27490	4	6873	

Option 2D: New community board 3 subdivisions 4 members

Another approach which could be seen to enhance communities of interest would be to divide the ward into three subdivisions.

See Map: Option 2D -Springs-Ellesmere Ward, 3 Subdivisions, 4 Councillors

Ward	Subdivisions	Community board members
Springs-Ellesmere	Dunsandel/Leeston	1
	Lincoln	2
	Prebbleton	1
Total	3	4

Subdivision	Population	Members	Population per Member	Difference from Quota
Dunsandel/Leeston	7060	1	7060	3%
Lincoln	13980	2	6990	2%
Prebbleton	6410	1	6410	-7%
	27450	4	6863	



Stephen Hill

Group Manager Communication and Customers/Deputy Electoral Officer

Attached: Maps (to be tabled)

Appendix 1. Reviewing communities and community boards, from Local Government Commission Guidelines.





























